# CLETS POLICIES, PRACTICES and PROCEDURES

## Table of Contents

<table>
<thead>
<tr>
<th>SECTION</th>
<th>SUBJECT</th>
<th>PAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>SUMMARY</strong></td>
<td></td>
<td>v</td>
</tr>
<tr>
<td><strong>1.0 LEGISLATIVE INTENT AND LAW</strong></td>
<td></td>
<td>1</td>
</tr>
<tr>
<td>1.0.1</td>
<td>California Government Code – Chapter 2.5</td>
<td></td>
</tr>
<tr>
<td><strong>1.1 PURPOSE AND SYSTEM DESCRIPTION</strong></td>
<td></td>
<td>5</td>
</tr>
<tr>
<td>1.1.1</td>
<td>Purpose of Local, State and Federal Government (\text{the CLETS})</td>
<td></td>
</tr>
<tr>
<td>1.1.2</td>
<td>Purpose of CLETS (\text{State Provided Services})</td>
<td></td>
</tr>
<tr>
<td>1.1.3</td>
<td>State Provided Services (\text{Request for General Information})</td>
<td></td>
</tr>
<tr>
<td>1.1.4</td>
<td>Request for General Information</td>
<td></td>
</tr>
<tr>
<td><strong>1.2 THE CLETS ADVISORY COMMITTEE</strong></td>
<td></td>
<td>8</td>
</tr>
<tr>
<td>1.2.1</td>
<td>Responsibilities of Committee</td>
<td></td>
</tr>
<tr>
<td>1.2.2</td>
<td>Subcommittees</td>
<td></td>
</tr>
<tr>
<td>1.2.3</td>
<td>Committee Member Consultation</td>
<td></td>
</tr>
<tr>
<td>1.2.4</td>
<td>Alternate Members (\text{The CAC Meetings})</td>
<td></td>
</tr>
<tr>
<td><strong>1.3 QUALIFICATIONS FOR MEMBERSHIP IN THE CLETS</strong></td>
<td></td>
<td>12</td>
</tr>
<tr>
<td>1.3.1</td>
<td>Eligibility for (\text{the CLETS Service})</td>
<td></td>
</tr>
<tr>
<td>1.3.2</td>
<td>Applicant Request for Service</td>
<td></td>
</tr>
<tr>
<td>1.3.3</td>
<td>Subscriber Agreement</td>
<td></td>
</tr>
<tr>
<td>1.3.4</td>
<td>Agency Terminal (\text{CLETS Coordinator})</td>
<td></td>
</tr>
<tr>
<td>1.3.5</td>
<td>Security Points of Contact</td>
<td></td>
</tr>
<tr>
<td><strong>1.4 CLETS DIRECT INTERFACES RESPONSIBILITIES</strong></td>
<td></td>
<td>21</td>
</tr>
<tr>
<td>1.4.1</td>
<td>County Control Agency</td>
<td></td>
</tr>
<tr>
<td>1.4.2</td>
<td>Local Agency Direct Interface</td>
<td></td>
</tr>
<tr>
<td>1.4.3</td>
<td>Direct Interface System Host</td>
<td></td>
</tr>
<tr>
<td>1.4.4</td>
<td>Local Agency Petitioning to Forego Direct Interface and Appeals</td>
<td></td>
</tr>
<tr>
<td>SECTION</td>
<td>SUBJECT</td>
<td>PAGE</td>
</tr>
<tr>
<td>---------</td>
<td>---------</td>
<td>------</td>
</tr>
<tr>
<td>1.4</td>
<td>CLETS DIRECT INTERFACE RESPONSIBILITIES (cont.)</td>
<td></td>
</tr>
<tr>
<td>1.4.5</td>
<td>Application Review</td>
<td></td>
</tr>
<tr>
<td>1.4.6</td>
<td>County Control Agency/Direct Interface System Host/Requirements</td>
<td></td>
</tr>
<tr>
<td>1.4.7</td>
<td>Host System Training</td>
<td></td>
</tr>
<tr>
<td>1.4.8</td>
<td>Access Authorization Requests</td>
<td></td>
</tr>
<tr>
<td>1.4.9</td>
<td>Removal of County Control Agency/Direct Interface System Host</td>
<td></td>
</tr>
<tr>
<td>1.4</td>
<td>THE CLETS INTERFACES</td>
<td>29</td>
</tr>
<tr>
<td>1.4.1</td>
<td>Connections</td>
<td></td>
</tr>
<tr>
<td>1.4.2</td>
<td>Requirements for Both County Control Agency and Direct Interface System Host</td>
<td></td>
</tr>
<tr>
<td>1.4.3</td>
<td>County Control Agency</td>
<td></td>
</tr>
<tr>
<td>1.4.4</td>
<td>Direct Interface System Host</td>
<td></td>
</tr>
<tr>
<td>1.4.5</td>
<td>Local Agency Direct Interface</td>
<td></td>
</tr>
<tr>
<td>1.4.6</td>
<td>Local Agency Petitioning to Terminate Access through a Direct Interface or a Direct Interface System Host</td>
<td></td>
</tr>
<tr>
<td>1.4.7</td>
<td>Removal of County Control Agency/Direct Interface System Host</td>
<td></td>
</tr>
<tr>
<td>1.5</td>
<td>CONTRACTUAL AGREEMENTS</td>
<td>41</td>
</tr>
<tr>
<td>1.5.1</td>
<td>Management Control Agreement</td>
<td></td>
</tr>
<tr>
<td>1.5.2</td>
<td>Interagency Agreement for Placement of a CLETS Terminal</td>
<td></td>
</tr>
<tr>
<td>1.5.3</td>
<td>Release of Information from the CLETS Information</td>
<td></td>
</tr>
<tr>
<td>1.5.4</td>
<td>Reciprocity Agreement</td>
<td></td>
</tr>
<tr>
<td>1.5.5</td>
<td>Interstate Access</td>
<td></td>
</tr>
<tr>
<td>1.6</td>
<td>SYSTEM RULES</td>
<td>51</td>
</tr>
<tr>
<td>1.6.1</td>
<td>Database Policies and Regulations</td>
<td></td>
</tr>
<tr>
<td>1.6.2</td>
<td>Terminal Mnemonics</td>
<td></td>
</tr>
<tr>
<td>1.6.3</td>
<td>Audits and Inspections</td>
<td></td>
</tr>
<tr>
<td>SECTION</td>
<td>SUBJECT</td>
<td>PAGE</td>
</tr>
<tr>
<td>---------</td>
<td>----------------------------------------------</td>
<td>------</td>
</tr>
<tr>
<td>1.6</td>
<td><strong>System Rules</strong> (cont.)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.6.4 Confidentiality of <em>Information from the</em> CLETS Messages</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.6.5 Administrative Messages</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.6.6 Local/Wide Area Networks – Definition and Requirements</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.6.7 Operator Identification Field Requirements</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.6.8 Terminal Address Field Requirements</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.6.9 Dial-up/Wireless Access to <em>the</em> CLETS</td>
<td></td>
</tr>
<tr>
<td>1.7</td>
<td><strong>SYSTEM DESIGN AND ENHANCEMENT STANDARDS</strong></td>
<td>71</td>
</tr>
<tr>
<td></td>
<td>1.7.1 Message Switching Computer (MSC) Definition and Requirements</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.7.2 Message Switching Computer <em>MSC</em> Design</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.7.3 System Upgrade</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.7.4 Message Switching Computer <em>MSC</em> Test Lines</td>
<td></td>
</tr>
<tr>
<td>1.8</td>
<td><strong>TRAINING</strong></td>
<td>76</td>
</tr>
<tr>
<td></td>
<td>1.8.1 Equipment <em>System</em> Training</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.8.2 System <em>Database</em> Training</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.8.3 Database <em>Security Awareness</em> Training</td>
<td></td>
</tr>
<tr>
<td>1.9</td>
<td><strong>SECURITY</strong></td>
<td>80</td>
</tr>
<tr>
<td></td>
<td>1.9.1 Location of Terminals and Equipment</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.2 Background and Fingerprint Requirements <em>Based Criminal Offender Record Information Search</em></td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.3 User Access</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.4 Internet Access</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.5 Logging</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.6 Encryption</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.7 Virus Protection</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.8 Authentication</td>
<td></td>
</tr>
<tr>
<td>SECTION</td>
<td>SUBJECT</td>
<td>PAGE</td>
</tr>
<tr>
<td>---------</td>
<td>---------------------------------------------</td>
<td>------</td>
</tr>
<tr>
<td>1.9</td>
<td><strong>Security</strong> (cont.)</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.9 Firewalls</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.10 Handheld Devices</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.11 Media Disposal</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.9.12 Patch Management</td>
<td></td>
</tr>
<tr>
<td>1.10</td>
<td><strong>SYSTEM DISCIPLINE/APPEAL PROCESS</strong></td>
<td>92</td>
</tr>
<tr>
<td></td>
<td>1.10.1 System Misuse</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1.10.2 Discontinuance of CLETS Service</td>
<td></td>
</tr>
<tr>
<td></td>
<td><strong>General Change Comments</strong></td>
<td>97</td>
</tr>
</tbody>
</table>
CLETs POLICIES, PRACTICES and PROCEDURES

SUMMARY

This document reflects the proposed changes to the June 2008 version of the CLETs Policies, Practices and Procedures (PPP). Language being proposed for deletion is reflected with a strikeout. New language being proposed is reflected in italicized and underlined print.

The California Department of Justice’s (CA DOJ) rationale for the substantial changes follows each affected section. Each section also includes any comments made by the field at both the August 20th and September 4th meeting held by the CA DOJ in addition to written comments submitted by the field to the CA DOJ regarding the proposed changes. Following each comment made by the field is a response from the CA DOJ.

The Exhibits (forms) and the Glossary are not included in this document, as they are not approved by the CLETs Advisory Committee (CAC). The Exhibits and Glossary will be updated after the CAC meeting to reflect the changes that were approved by the CAC.

This version of the PPP contains two major changes that were agreed to at the Standing Strategic Planning Subcommittee (SSPS) meeting held on January 7, 2009. Those changes include the return of the requirement that the SSPS be established (page 9) and the addition of an appeal process with the CAC making the final decision on all appeals (page 13). Please see PPP section 1.2.2, page 9 and PPP section 1.3.2.A, pages 13 and 14, for the specific language.
1.0 LEGISLATIVE INTENT AND LAW

1.0.1 California Government Code – Chapter 2.5

Chapter 2.5, Section 15150 through 15167, California Government Code (GC) sections 15150 through 15167 states that the California Department of Justice (CA DOJ) shall maintain a statewide telecommunications system for the use of law enforcement agencies. Chapter 2.5 is quoted as follows:

CHAPTER 2.5 CALIFORNIA LAW ENFORCEMENT TELECOMMUNICATIONS SYSTEM
(CHAPTER 2.5 added by Stats. 1965, Ch.1595)

15150. (a) It is the intent of the Legislature that the Department of Justice shall commence to operate under this chapter as soon as feasible, but until such time, the department shall continue to operate under Article 8 (commencing with Section 13240) of Chapter 2, Part 3, Division 3, Title 2 of this code, and Chapter 2 (commencing with Section 15100) of this part. Accordingly, the department shall not discontinue service to any connection point to which it is required to furnish services at state expense until it has made the determination, has given notice, and the notice period has elapsed, as provided in subdivision (b).

(b) At such time as the Attorney General concludes that he can furnish service to one location in any county in compliance with the requirements of Section 15161, he shall so certify and shall send notice of such certification to each agency in the county connected with the state system. Thirty days after the sending of such notice, service to any connection point in the county other than the one location selected pursuant to Section 15161 shall no longer be at state expense.

(Added by Stats. 1965, Ch. 1595.)

15151. The maintenance of law and order is, and always has been, a primary function of government and is so recognized in both Federal and State Constitutions. The state has an unmistakable responsibility to give full support to all public agencies of law enforcement. This responsibility includes the provision of an efficient law enforcement communications network available to all such agencies. It is the intent of the Legislature that such a network be established and maintained in a condition adequate to the needs of law enforcement. It is the purpose of this chapter to establish a law enforcement telecommunications System for the State of California.

(Added by Stats. 1965, Ch. 1595.)

15152. The Department of Justice shall maintain a statewide telecommunications system of communication for the use of law enforcement agencies.

(Added by Stats. 1965. Ch. 1595.)
15153. The system shall be under the direction of the Attorney General, and shall be used exclusively for the official business of the state, and the official business of any city, county, city and county, or other public agency.

(Added by Stats. 1965, Ch. 1595.)

15154. The Attorney General shall appoint an advisory committee of the California Law Enforcement Telecommunications System, hereinafter referred to as the committee, to advise and assist him in the management of the system with respect to operating policies, service evaluation, and system discipline. The committee shall serve at the pleasure of the Attorney General without compensation except for reimbursement of necessary travel expenses.

Before requesting vendor proposals to implement the system, the committee shall prepare detailed technical system specifications defining all communications--handling parameters and making explicit in sufficient depth the goals of the system.

(Added by Stats. 1965, Ch. 1595.)

15155. The committee shall consist of representation of the following organizations:

(1) Two representatives from the Peace Officers' Association of the State of California.
(2) One representative from the California State Sheriffs' Association.
(3) One representative from the League of California Cities.
(4) One representative from the County Supervisors Association of California.
(5) One representative from the Department of Justice.
(6) One representative from the Department of Motor Vehicles.
(7) One representative from the Department of General Services.
(8) One representative from the California Highway Patrol.
(9) One representative from the California Police Chiefs Association.

(Added by Stats. 1965, Ch. 1595; amended by Stats. 2002, Ch. 545)

15156. The Department of Justice shall provide an executive secretary to the committee.

(Added by Stats. 1965, Ch. 1595.)

15157. The committee shall elect a chairman for a term to be determined by the committee.

(Added by Stats. 1965, Ch. 1595.)

15158. The committee shall meet at least twice each year at a time and place to be determined by the Attorney General and the chairman. Special meetings may be called by the Attorney General or the chairman by giving at least 14 days' notice to the members.

(Added by Stats. 1965, Ch. 1595.)

15159. All meetings of the committee and all hearings held by the committee shall be open to the public.

(Added by Stats. 1965, Ch. 1595.)
15160. The Attorney General shall, upon the advice of the committee, adopt and publish for distribution to the system subscribers and other interested parties the operating policies, practices and procedures, and conditions of qualification for membership.
(Added by Stats. 1965, Ch 1595.)

15161. The Department of Justice shall provide a basic telecommunications communications network consisting of no more than two relay or switching centers in the state and circuitry and terminal equipment in one location only in each county in the state. The system shall be consistent with the functional specifications contained in pages 75 to 79 of the Report of the Assembly Interim Committee on Ways and Means, Volume 21, Number 9, 1963-1965.
   These functional specifications summarize the needs of the peace officers for present purposes, but do not constitute technical specifications addressed to prospective suppliers of equipment and procedures.
(Added by Stats. 1965, Ch. 1595.)

15162. The system may connect and exchange traffic with compatible systems of adjacent states and otherwise participate in interstate operations.
(Added by Stats 1965, Ch. 1595.)

15163. The system shall provide service to any law enforcement agency qualified by the committee which, at its own expense, desires connection through the county terminal.

15164. The system shall be maintained at all times with equipment and facilities adequate to the needs of law enforcement. The Committee shall recommend to the Attorney General any improvements of the system to meet the future requirements of the subscribers and to take advantage of advancements made in the science of telecommunications communications. The system shall be designed to accommodate present and future data processing equipment.
(Added by Stats. 1965, Ch. 1595.)

15164.1. (a) The person designated as a county’s "control agent" as defined by the policies, practices, and procedures adopted pursuant to Section 15160, or the chief officer of any other agency that has been granted direct access to the California Law Enforcement Telecommunications System under the provisions of this chapter, shall have sole and exclusive authority to ensure that the county's or other agency's equipment connecting to the California Law Enforcement Telecommunications System complies with all security requirements that are conditions of access to the California Law Enforcement Telecommunications System under the provisions of this chapter, or the policies, practices, and procedures adopted pursuant to Section 15160, and that the equipment complies with the county control agent's security policy. This authority shall include, but not be limited to, locating, managing, maintaining, and providing security for all of the county's or other agency's equipment that connects to, and exchanges data, video, or
voice information with, the California Law Enforcement
Telecommunications System under the provisions of this chapter,
including, but not limited to, telecommunications transmission circuits,
networking devices, computers, data bases, and servers.

(b) A control agent or chief officer may not exercise the authority granted
in subdivision (a) in a manner that conflicts with any other provision of this
chapter, or with the policies, practices, and procedures adopted pursuant
to Section 15160.

(Added by Stats. 2001, Ch. 34)

15165. Any subscriber to the system shall file with the Attorney General
an agreement to conform to the operating policies, practices and
procedures approved by the committee under penalty of suspension of
service or other appropriate discipline by the committee.

(Added by Stats. 1965, Ch. 1595.)

15166. The director of General Services shall fix the charge to be paid
by any state department, officer, board or commission to the Department
of Justice.

(Added by Stats. 1965, Ch. 1595.)

15167. In the case of a state agency, the charge shall be paid from the
money available by law for the support of the state agency using the
system.

(Added by Stats. 1965, Ch. 1595.)
1.1 PURPOSE AND SYSTEM DESCRIPTION

1.1.1 Purpose of Local, State and Federal Government

The maintenance of law and order is, and always has been, a primary function of government and is so recognized in both Federal and State constitutions. The State has an unmistakable responsibility to give full support to all public agencies of law enforcement. This responsibility includes the provision of an efficient law enforcement communications network available to all such agencies.

1.1.2 Purpose of the CLETS

Pursuant to GC section 15151, the California Law Enforcement Telecommunications System (CLETS) will provide all law enforcement user agencies with the capability of obtaining information directly from federal, state and local computerized information files. In addition, the system will provide fast and efficient point to point delivery of messages between agencies. It is an efficient law enforcement communications network available to all public agencies of law enforcement within the state. The CLETS will provide all law enforcement and criminal justice user agencies with the capability of obtaining information directly from federal and state computerized information files. For interstate access, see PPP section 1.5.5.

1.1.3 State Provided Services

Pursuant to GC sections 15161-15163, the CA DOJ shall provide CLETS is a cooperative service whereby the State provides central switching equipment, personnel to staff the switching center, and sufficient circuitry from the switching center to such locations as authorized by law (one location in each county) to handle law enforcement message traffic. Circuitry and terminal equipment to extend beyond, or other than, the CLETS termination point in each county will be provided by client agencies at their own expense.

1.1.4 Request for General Information

Requests for information concerning the general administration of the CLETS or notification of changes and additions to system equipment and facilities that affect the CLETS should be directed to the:

CLETS Executive Secretary Administration Section
Department of Justice
P.O. Box 903387
Sacramento, CA 94203-3870
Telephone (916) 227-3677, FAX Facsimile (916) 227-0696
Email address CAS@doj.ca.gov
1.2 **THE CLETS ADVISORY COMMITTEE (CAC)**

1.2.1 Responsibilities of Committee

The responsibilities of the CLETS Advisory Committee (CAC) are defined in California Government Code Sections GC sections 15154 through 15164.

1.2.2 Subcommittees

The chairperson of the CLETS Advisory Committee (CAC) may appoint subcommittees and/or work groups to consider the CLETS user qualifications, operating rules, policies and practices, and other matters as appropriate. *These subcommittees may be either standing or ad hoc.*

A Standing Strategic Planning Subcommittee (SSPS) shall be established to evaluate the legislative, user, and technical environment of the CLETS in order to make timely recommendations to the CAC, and perform or update planning functions or documents as directed by the CAC, and to update the CLETS Strategic Plan as needed. The following work groups may be established under the direction of the SSPS: Administration, Technical, and Legislation.

1.2.3 Committee Member Consultation

Under emergency conditions, the chairperson, through the CLETS Executive Secretary, may, without benefit of a formal committee meeting, consult individual committee members in order to expedite clarification of policy or procedure questions.

1.2.4 Alternate Members - The CAC Meetings

Any member who is unable to attend a meeting can, with prior approval of the chairperson, send an alternate as a representative. The alternate cannot vote on policy matters or applications for CLETS service. *Pursuant to GC section 15158, the CAC shall meet at least twice each year.* *Alternates are not allowed for any member who is unable to attend a meeting.*
1.3 QUALIFICATIONS FOR MEMBERSHIP IN THE CLETS

1.3.1 Eligibility for the CLETS Service

The California Government Code Section GC section 15163 states "The system shall provide service to any law enforcement agency qualified by the committee which, at its own expense, desires connection through the county terminal." A public agency or sub-unit thereof which \textit{that} performs law enforcement or criminal justice functions pursuant to a statute or executive order, \textit{ordinance or regulation} and to which it appropriates more than fifty percent of its annual budget may apply for \textit{the} CLETS service. Participating agencies in \textit{the} CLETS are referred to as Class I Law Enforcement, Class II Criminal Justice or Class III other types of law enforcement agencies. The CLETS Advisory Committee will establish priority access to CLETS \textit{a law enforcement agency, a criminal justice agency or a sub-unit of a public agency}. A sub-unit is defined as a unit of a non-law enforcement public agency that performs the duties of a law enforcement agency, whose employees are peace officers, and the majority of its annual budget (more than 50%) is allocated to the administration of criminal justice.

A. A Class I law enforcement subscriber is defined as a public agency having statutory powers of arrest and whose primary function is that of apprehension and detection. Class I users include, but are not limited to, sheriffs, city police departments, California Highway Patrol, Department of Justice, and the Federal Bureau of Investigation.

B. A Class II criminal justice agency is a public agency performing a criminal justice function other than apprehension. Class II subscribers include agencies devoted to the administration of criminal justice with personnel whose primary purpose is detention, pretrial release, post trial release, prosecution, adjudication, correctional supervision, rehabilitation of accused persons or criminal offenders, criminal identification activities, and the collection, storage and dissemination of criminal history record information. Agencies include, but are not limited to, district attorneys, courts, probation departments, and other miscellaneous local, state and federal agencies performing such functions.

C. A Class III subscriber is the sub-unit of a non-law enforcement public agency which performs the duties of a law enforcement agency, and whose employees are peace officers. Examples of Class III agencies include Department of Insurance -- Fraud Division, Employment Development Department -- Investigations Bureau, university, college
and school district police departments, and any fire department—
arson investigation unit.

1.3.2 Applicant Request for Service

All agencies desiring to participate in the CLETS system must request an application in writing from the CLETS Executive Secretary CA DOJ (see PPP §section 1.1.43 for address). The application must be submitted through the County CONTROL ®Agency/®Direct Interface ®System ®Host.

to the CLETS Executive Secretary for consideration by the CLETS Advisory Committee.

Prior to approval by the CLETS Advisory Committee (CAC), agencies expressing a need may be granted temporary connection to CLETS. This temporary access would be granted if approved by the CAC Chairperson, and if all qualifying requirements are met. Any violations of the CLETS Policies, Practices, and Procedures by an agency with temporary access to CLETS would be grounds for immediate termination of CLETS service.

Routine applications are defined as upgrade applications that meet all PPP requirements and utilizes technology previously approved by the CAC. These applications will be approved by the CA DOJ. Any routine application with outstanding issues may be referred to the CAC on a case by case basis. All applications for new service and any upgrade application that results in a policy change or utilizes technology that has not previously been approved by the CAC will be brought before the CAC. These applications are considered non-routine.

A. In the event a routine or non-routine application is denied, the CA DOJ shall provide the applicant agency with a written notice specifying all causes for denial of the application. The applicant agency may file, within 30 days from the date of the notice of denial, a written request with the CA DOJ for reconsideration by the CAC. Such a request must include all arguments which the applicant agency feels is relevant to a reconsideration of the application. The CA DOJ shall present the written request for reconsideration to the CAC at the next regularly scheduled CAC meeting. The CAC shall make the final decision. The CA DOJ shall provide the applicant agency with a written notice of the final decision.

1.3.3. Subscriber Agreement

All agencies participating in the CLETS must file a Subscriber Agreement signed by the agency head with the Attorney General through the CLETS Executive Secretary and submitted to the CA DOJ as required by California Government Code Section GC section 15165. A new Subscriber Agreement (reference see Exhibit A) shall be updated at
least every three years, when the head of the agency changes; or immediately upon request from the CLETS Executive Secretary—CA DOJ.

1.3.4 **Agency Terminal CLETS Coordinator (previously known as the Agency Terminal Coordinator)**

Each CLETS subscribing agency must designate an Agency Terminal CLETS Coordinator (ATC-ACC). The ATC is the key person chosen to **who** serves as the coordinator with the Department of Justice (DOJ) CA DOJ on matters pertaining to the use of the CLETS, the Federal Bureau of Investigation’s (FBI) National Crime Information Center (NCIC), the National Law Enforcement Telecommunications System (NLETS), and the CA DOJ criminal justice databases and administrative network that the CLETS supports **accesses**. The ATC ACC will **be responsible for ensuring compliance with the CA DOJ/FBI policies and regulations including validation requirements, as well as facilitate the exchange of the CLETS administrative information between the CA DOJ and the ATC’s agency.**

The ATC must be a permanent, full-time employee, and cannot be a vendor, consultant, or any other non-law enforcement or non-criminal justice personnel. The ACC’s ATC’s responsibilities shall be designated by the CA DOJ on an ACC Responsibilities Form (see Exhibit C). If an agency requests to have other than a permanent, full-time employee as their ACC, the CA DOJ must be notified in writing and will review the request. DOJ must be notified immediately of any change in ACC’s **designation must immediately be provided to the CA DOJ on the Change Request Form (see Exhibit B)** (reference Exhibit B, Change Request Form and Exhibit C, ATC Responsibilities Form).

1.3.5 **Security Points of Contact**

Pursuant to the FBI’s Criminal Justice Information Services (CJIS) Security Policy section 3.4, each CLETS subscribing agency must designate a Security Point of Contact (SPOC). The SPOC is the key person chosen to **who** serves as the security coordinator with the Department of Justice (DOJ) CA DOJ on security matters pertaining to the use of the CLETS, the NCIC, the NLETS, and the CA DOJ criminal justice databases and administrative network that the CLETS supports **accesses**.

Any information communicated between the CA DOJ and the SPOC will be shared with the agency’s ATC ACC.

The SPOC’s responsibilities shall be designated by the CA DOJ on a SPOC Responsibilities Form (see Exhibit J). If an agency requests other than may be a permanent, full-time employee; vendor; or consultant **as its SPOC responsibilities shall be designated by DOJ, the CA DOJ must be**
notified in writing and will review the request. DOJ must be notified immediately of any change in the SPOC’s designation must immediately be provided to the CA DOJ on the Change Request Form (see Exhibit B).
1.4 **CLETS DIRECT INTERFACE RESPONSIBILITIES**

GC section 15161 of Chapter 2.5 of the Government Code of the State of California requires that the Department of Justice provide a basic telecommunications network consisting of no more than two switching centers in the state and circuits/equipment to provide service to one location only in each county in the state. Exceptions to this policy may be presented to the CLETS Executive Secretary for consideration by the CLETS Advisory Committee.

1.4.1 **County Control Agency**

Section 15163 of the California Government Code requires that the system shall provide service to any law enforcement agency qualified by the CLETS Advisory Committee which, at its own expense, desires connection through the county control agency’s facility.

In order to administer this policy most effectively, a County Control Agency will be designated in each county to coordinate the connection of law enforcement and criminal justice agencies to the CLETS point of entry into the county. The County Sheriff will serve as County Control Agent unless, by recommendation of the CLETS Advisory Committee to the Attorney General, there exists another law enforcement agency in the county better qualified to act as control agency.

The County Control Agency is responsible for providing CLETS message switching computer (MSC) service to all requesting CLETS subscriber agencies within each respective county. The cost of that service to local agencies should not reflect more than the actual costs attributed to the MSC functionality, including any and all hardware, software, interface modules, and administrative costs incurred by the County Control Agency. If the County Control Agency cannot accommodate a CLETS subscriber’s needs, the County Control Agency shall provide the subscriber with written approval to pursue a CLETS connection through other means. "Other means" shall include a connection to CLETS through another hosting MSC or a direct connect to the CLETS at the requesting agency’s expense.

When a County Control Agency prepares for an upgrade, the upgraded design must include plans to accommodate all CLETS agencies with approved access behind the County MSC, projected new terminals, and future CLETS subscriber agencies.
It is the County Control Agency's responsibility to keep the CLETS Executive Secretary and all affected CLETS subscriber agencies informed in writing of any changes to the county MSC.

1.4.2 Local Agency Direct Interface

A. Local agencies approved for CLETS service may access CLETS through the County Control Agency, a Direct Interface System Host, or by connecting directly to the Department of Justice. Any CLETS subscribing agency wishing to access CLETS through a direct interface to the Department of Justice must:

1. Send a written Request to the CLETS Executive Secretary for an application for direct.

2. Provide written notification, no less than 60 days, to the current County Control Agency or Direct Interface System Host advising them of the plans to change hosting MSC, including projected dates.

3. Forward the completed application for direct CLETS service to the CLETS Executive Secretary. The completed application also should include:

   a. A copy of the letter of notification made to the current hosting agency.

   b. A written justification for the direct interface. The justification should include at least one of the following:

      1. The interface facilities at the termination point in the resident county are inadequate to add and support the applicant.

      2. The termination point in the resident county cannot accommodate the applicant due to degraded service; e.g., a minimum of 98% up time cannot be maintained, the host system is less sophisticated than the applicant’s system, etc.

      c. Special justification requests will be reviewed on a case-by-case basis.

      d. A letter of agreement from the applicant’s current CLETS access host. The letter of agreement will state the applicant’s
CLETS access to CLETS will continue through that system or another host MSC until applicant obtains and initiates direct access.

4. Provide written agreement to pay for all circuitry and equipment used to obtain service from other than the normal state-provided interface. This is to include any and all hardware, interface modules, and administrative costs incurred by the Department of Justice to provide any direct interface capability.

B. Once a local agency has been approved for direct access, it is their responsibility to keep the CLETS Executive Secretary and all affected CLETS subscriber agencies informed in writing of any changes to the local CLETS computer interface:

1. Upgrades to a local agency's existing direct interface computer system to CLETS must be approved through application to the CLETS Executive Secretary on behalf of the CLETS Advisory.

2. All requests for system changes must be submitted on a "Terminal Access Request Form" from the direct interface MSC administrator to the CLETS Executive Secretary. Once the changes have been implemented, the CLETS Executive Secretary will provide a written response to the direct interface MSC control person.

1.4.3 Direct Interface System Host

A local agency with a direct interface to CLETS may provide a CLETS interface for police departments. Agencies wishing to act in the capacity of a Direct Interface System Host do so at their own expense and through application to the CLETS Advisory Committee.

A. Any police department desiring to access CLETS through a Direct Interface System Host must:

1. Send a written request to the CLETS Executive Secretary for an application to upgrade service.

2. Provide written notification, no less than 60 days, to the current County Control Agency advising them of the plans to change hosting MSC, including projected dates.

3. Forward the completed application to the Direct Interface System Host. The Direct Interface System Host will review the application, attach a letter of intent to provide service, and forward
the completed package to the CLETS Executive Secretary. The completed application should also include a copy of the letter of notification made to the existing hosting MSC.

B. The Direct Interface System Host is responsible for providing CLETS message switching computer (MSC) service to all CLETS subscribing agencies hosted behind their system. The cost for services provided by the host agency to a local agency will be by agreement between the involved agencies. Determination of whether to host an agency will be at the sole discretion of the Direct Interface System Host.

C. If the Direct Interface System Host wishes to terminate existing service to the hosted agency, the Direct Interface System Host is responsible for providing CLETS access (under existing terms and conditions of their contract) until other service is available for the hosted agency, not to exceed six (6) months.

D. If a hosted agency wishes to terminate existing service with a Direct Interface System Host, the Direct Interface System Host shall be given sufficient notice and application shall be made for other CLETS access through the CLETS Executive Secretary.

E. When a Direct Interface System Host agency prepares for an upgrade, the upgraded design must include plans to accommodate all CLETS subscribing agencies with approved access behind the host MSC, projected new terminals, and future CLETS subscriber agencies.

F. It is the Direct Interface System Host agency’s responsibility to keep the CLETS Executive Secretary and all affected CLETS subscriber agencies informed in writing of any changes to the host MSC.

1.4.4 Local Agency Petitioning to Forego Direct Interface and Appeals

A. A local agency with a direct CLETS computer interface or connection to a non-county host MSC wishing to forego such access and return to the resident county CLETS connection must send a written request to the County Control Agency and through the CLETS Executive Secretary to the CLETS Advisory Committee. The County Control Agency must provide a written recommendation within sixty days following the local agency’s request. The recommendation shall include one of the following:

1. Recommend approval for immediate access.

2. Recommend approval for access after a specified time frame.
If the county does not provide a written recommendation within 60 days of the request, recommendation to provide message switching service through the county host system will be considered applicable.

B. Direct Access Appeals

If a local agency petitioning to forego a direct interface to CLETS or connection to a non-county host MSC is unable to gain access to the County MSC, per Section 1.4.4.A, the matter will be referred to the CLETS Advisory Committee.

A CLETS Ad-hoc Review Committee shall be convened in accordance with Section 1.4.4.C to review the matter and make recommendations to the CLETS Advisory Committee.

C. Formulation of an Ad-hoc Review Committee

An Ad-hoc Review Committee shall be convened by the CLETS Advisory Committee (CAC) Chairperson. Its function shall be solely to review and make recommendations on local agency application to a county MSC when relinquishing a direct interface or non-county host MSC connection to CLETS when such matters are referred to them for consideration by the CLETS Executive Secretary. Such recommendations shall be provided to the CLETS Advisory Committee.

The CAC Chairperson shall convene an Ad-hoc Review Committee from that portion of the state where the applicant resides. Each committee shall consist of five persons representing all points of view, to include at least one sheriff's representative and one police department representative. They will serve at their own expense. The CAC Chairperson will act as a non-voting chairperson. The DOJ CLETS Administration Section shall provide a non-voting staff support person to the committee.

1.4.5 Application Review

The County Control Agency or Direct Interface System Host will act as the first level of review for all new and upgrade applications for CLETS service provided by the host system's Message Switching Computer (MSC).

A. The review of an application for new service must determine the following:
1. The applicant is a law enforcement or criminal justice agency or other public agency authorized to receive CLETS service as defined in Section 1.3 of the CLETS Policies, Practices, and Procedures.

2. A need for CLETS service exists to support the normal activities of the applicant.

3. A County Control Agency must also determine if facilities, such as hardware ports or digital sending units, and the physical computer room space are available at the CLETS point of entry into the county to serve the applicant. If the room capacity is inadequate or essential facilities are unavailable at the time of application, the County Control Agency will have one budget cycle, approximately 18 months, to accommodate the new subscriber.

B. The review of an application for upgrade of service must determine the following:

1. The County Control Agency/Direct Interface System Host has adequate technology to accommodate the upgrade of service.

2. The County Control Agency/Direct Interface System Host MSC can maintain a 98% uptime as defined in Section 1.7.1 once the upgraded system is in production.

C. Positive findings in all of these determinations will provide grounds for concurrence with the application.

D. Negative findings in any of these determinations may be grounds for withholding concurrence.

E. In either event, County Control Agency/Direct Interface System Host comments shall be addressed to the CLETS Advisory Committee through its CLETS Executive Secretary. The CLETS Executive Secretary will review and submit the completed application to the CLETS Advisory Committee for approval. Changes to the application should be in writing.

1.4.6 County Control Agency/Direct Interface System Host Requirements

The County Control Agency/Direct Interface System Host establishes the requirements for access through their MSC and must inform its users of the following:
A. The type of circuitry and equipment necessary for access and how it can be obtained.

B. The type of services provided from the host MSC in addition to CLETS access, such as countywide databases or dispatching.

C. All fees that will be charged for CLETS service, equipment rental, line costs, and any additional services.

D. Type of video display screen options.

The CLETS host agency is responsible for the integrity and security of the network segment which hosts the CLETS message switch. Law enforcement/criminal justice agencies may operate on either trusted or untrusted networks. A trusted network segment is defined as a network used exclusively by law enforcement/criminal justice agencies and managed by those agencies or their designees as set forth in a Management Control Agreement. An untrusted network is defined as a network that may host a combination of law enforcement/criminal justice agencies and non-criminal justice activities/users.

Network segments which host the CLETS message switch/DOJ link must be on a trusted network segmented from an untrusted network by a firewall. The firewall shall be controlled by the law enforcement/criminal justice agency or their designee. A minimum firewall profile must be implemented to provide a point of defense, control, and audit access to CLETS data as referenced in Section 1.9.4. Information on minimum firewall profiles can be found at the following websites: www.certicom.com and www.trusecure.com.

If an untrusted network will be used to transport the CLETS data, the CLETS data must be encrypted while in the untrusted network segment. CLETS data traversing a public network shall also be subject to this encryption requirement. A public network, whether it is trusted or untrusted, is defined as a common carrier ATM or Frame Relay network where by virtue of their design, the redundancy that is provided, is done so through the use of shared public switches within the network cloud. Agencies initiating use of a public network must comply at the time of implementation with the minimum-security standards as specified in the CLETS Technical Guide. Agencies already approved for utilizing a public network to access CLETS on that date must be in compliance with these standards prior to June 2008.

It is incumbent upon the agency to ensure on a regular basis that their encryption method meets the minimum-security standards as specified in the CLETS Technical Guide.
1.4.7 Host System Training

The County Control Agency/Direct Interface System Host is required to train its host system users in the following areas:

A. How to utilize CLETS and associated databases via the hosting MSC to CLETS.

B. How to use pre-formatted screens, if provided by the host system.

1.4.8 Access Authorization Requests

The County Control Agency or direct interface system host will request additional terminal mnemonics or changes to database authorizations for all users behind their system.

A. The requesting agency must submit a complete "Terminal Access Request Form" to the respective direct interface MSC.

B. The MSC administrator will review the request to ensure it can be accommodated by the MSC, sign the request, and forward it to the CLETS Executive Secretary for processing.

C. Upon completion of the CLETS terminal authorization changes, the CLETS Executive Secretary will advise the MSC administrator, who will program the MSC for the additional terminals or authorization changes and notify the requesting agency.

1.4.9 Removal of County Control Agency/Direct Interface System Host

In the event that it becomes evident to the CLETS Advisory Committee that an existing County Control Agency/Direct Interface System Host cannot fulfill its responsibilities for any reason or if a County Control Agency fails to provide CLETS service to qualified applicants or users of the CLETS network, it shall be the responsibility of the CLETS Advisory Committee to seek immediate remedy through coordination with the County Board of Supervisors or City Council.

1.4 THE CLETS INTERFACES

1.4.1 Connections

A CLETS connection may be obtained via three types of interfaces:
A. **County Control Agency** - GC section 15161 requires that the CA DOJ provide a basic telecommunications network consisting of no more than two switching centers in the state and circuits/equipment to provide service to one location only in each county in the state. This single interface in each county is referred to as the County Control Agency.

B. **Direct Interface System Host** – An agency, other than the County Control Agency, opting to host the CLETS service for other subscribing agencies is referred to as the Direct Interface System Host.

C. **Local Agency Direct Interface** – An agency opting to interface directly to the CA DOJ for the CLETS, and not hosting other agencies, is referred to as a Local Agency Direct Interface.

### 1.4.2 Requirements for Both County Control Agency and Direct Interface System Host

A. **Role and Responsibilities**

The County Control Agency/Direct Interface System Host serves as the CLETS host agency and establishes the requirements for access through their message switching computer (MSC). It is the responsibility of the County Control Agency/Direct Interface System Host to review all new and upgrade applications to ensure compliance from agencies accessing the CLETS behind their respective MSC.

*It is the responsibility of the host agency to inform their subscribing agencies of the following:*

1. **The type of circuitry and equipment necessary for access and how it can be obtained.**

2. **The type of services provided from the host MSC, in addition to the CLETS access, such as countywide databases or dispatching.**

3. **All fees that will be charged for the CLETS service, equipment rental, line costs, and any additional services.**

*The County Control Agency/Direct Interface System Host is required to train its subscribing agencies on how to utilize the CLETS to access databases via the hosting MSC and how to use preformatted screens, if provided by the host system.*
B. Mnemonics

The County Control Agency/Direct Interface System Host will request additional terminal mnemonics or changes to database authorizations for all subscribing agencies behind their system.

1. The subscribing agency must submit a completed "Terminal Access Request Form" to the County Control Agency/Direct Interface System Host.

2. The MSC administrator for the County Control Agency/Direct Interface System Host will review the request to ensure it can be accommodated by the MSC, sign the request, and forward it to the CA DOJ.

   a. If the County Control Agency/Direct Interface System Host cannot accommodate the request, the subscribing agency has the following options:

      1. The subscribing agency can wait until the County Control Agency/Direct Interface System Host can accommodate the request; or

      2. The subscribing agency can seek access via other means as identified in PPP Section 1.4.1.

   b. In the event that the County Control Agency/Direct Interface System Host continuously is unable to fulfill its responsibilities in providing access, it shall be the responsibility of the CA DOJ in consultation with the CAC to seek immediate remedy in accordance to PPP Section 1.4.7.

Upon completion of the CLETS terminal authorization changes, the CLETS Administration Section will advise the MSC administrator, who will program the MSC for the additional terminals or authorization changes and notify the subscribing agency.

C. Network Security

The link between the County Control Agency/Direct Interface System Host and the CA DOJ is the responsibility of the CA DOJ to manage, maintain and encrypt. The County Control Agency/Direct Interface System Host is responsible for the integrity and security of the network segment which hosts the CLETS MSC. Pursuant to GC section 15164.1, the County Control Agent or chief officer of any other agency that has been granted direct access to the CLETS shall have sole and
exclusive authority to ensure that the equipment of the county or other agency connecting to the CLETS complies with all security requirements as required by the CA DOJ and the FBI.

Law enforcement and criminal justice agencies may operate on either trusted or untrusted networks. A trusted network segment is defined as a network used exclusively by law enforcement or criminal justice agencies and managed by those agencies or their designees as set forth in a Management Control Agreement. An untrusted network is defined as a network that may host a combination of law enforcement or criminal justice agencies and non-criminal justice activities/users.

Network segments which host the CLETS message switch/CA DOJ link must be on a trusted network segmented from an untrusted network by a firewall. The firewall shall be controlled by the law enforcement or criminal justice agency or their designee. A minimum firewall profile must be implemented to provide a point of defense, control, and audit access to the information from the CLETS as referenced in PPP section 1.9.9.

If an untrusted network will be used to transport the information from the CLETS, the data must be encrypted while in the untrusted network segment. Information from the CLETS traversing a public network shall also be subject to this encryption requirement. Encryption shall meet the minimum requirements as specified in PPP section 1.9.6.

It is incumbent upon the agency to ensure on a regular basis that their encryption method meets the minimum-security standards as specified in PPP section 1.9.6.

1.4.3 County Control Agency

A. Role and Responsibilities

Pursuant to GC section 15163, the CLETS service shall be provided to any law enforcement or criminal justice agency qualified by the CA DOJ which, at its own expense, desires connection through the county MSC. In order to administer this policy most effectively, a County Control Agency will be designated in each county to coordinate the connection of law enforcement and criminal justice agencies to the CLETS. The Sheriff’s Office will serve as the County Control Agency unless the CA DOJ in consultation with the CAC indicates another law enforcement agency in the county is better qualified. The single point of entry into each county will be funded by the CA DOJ. Any
additional points of entry to the County Control Agency will be at the agency’s expense.

The County Control Agency is responsible for providing the CLETS service via their MSC to all qualified CLETS subscribing agencies within their respective county. The cost of the service to subscribing agencies should not reflect more than the actual costs attributed to the MSC’s functionality, including any and all hardware, software, interface modules and administrative costs incurred by the County Control Agency.

Any agency desiring to access the CLETS through a County Control Agency must forward the completed application to the County Control Agency who, in turn, will review the application and accompanying system diagram to determine:

1. Eligibility for the CLETS service as identified in section 1.3.1 of the CLETS Policies, Practices and Procedures (PPPs).

2. Compliance to the CLETS PPPs and the FBI’s CJIS Security Policy.

3. A need for the CLETS service exists to support the normal activities of the applicant and, if facilities such as hardware ports, and the physical computer room space are available at the CLETS point of entry into the county, or adequate technology is available to serve the applicant. If the room capacity is inadequate or essential facilities are unavailable at the time of application, the County Control Agency will have one budget cycle, approximately 18 months, to accommodate the new subscriber.

Positive findings in all of these determinations will provide grounds for approval with the application. Negative findings in any of these determinations may be grounds for withholding approval. In either event, the County Control Agency will attach a letter of intent and forward the completed package along with comments to the CA DOJ.

B. Upgrade Requirements

When a County Control Agency prepares for an upgrade, the upgrade design must include plans to accommodate all the CLETS subscribing agencies with approved access behind their MSC, projected new terminals and any known future CLETS subscribing agencies. It is the responsibility of the County Control Agency to keep the CLETS Interfaces.
Administration Section and all affected CLETS subscribing agencies informed in writing of any changes to their MSC by submission of a CLETS upgrade application and MSC/Users Costs and Requirements form (see Exhibit H).

1.4.4 Direct Interface System Host

A. Role and Responsibilities

A local agency with a direct interface to the CLETS may provide a CLETS interface to requesting agencies. Agencies wishing to act in the capacity of a Direct Interface System Host do so at their own expense and through application to the CA DOJ.

The Direct Interface System Host is responsible for providing the CLETS service to all of the CLETS subscribing agencies hosted behind their system. The cost for services provided by the host agency to a subscribing agency will be by agreement between the involved agencies. The determination of whether to host an agency will be at the sole discretion of the Direct Interface System Host.

Any agency desiring to access the CLETS through a Direct Interface System Host must:

1. Provide written notification, no less than 60 days, to the current County Control Agency advising them of the plans to change to a Direct Interface System Host, including projected dates, if applicable.

2. Forward a completed application to the Direct Interface System Host agency who, in turn, will review the application and accompanying system diagram for the same criteria as defined for the County Control Agency in PPP section 1.4.3.A.

After review of the application, the Direct Interface System Host will attach a letter of intent and forward the completed package to the CA DOJ. The completed application package should also include a copy of the letter of notification made to the existing host MSC, if applicable.

B. Upgrade Requirements

When a Direct Interface System Host agency prepares for an upgrade, the upgraded design must include plans to accommodate all of the CLETS subscribing agencies with approved access behind the host MSC, projected new terminals and any known future CLETS
subscribing agencies. It is the responsibility of the Direct Interface System Host agency to keep the CLETS Administration Section and all affected CLETS subscribing agencies informed in writing of any changes to the host MSC by submission of a CLETS upgrade application and MSC/Users Costs and Requirements form.

C. Termination of Service Requirements

If the Direct Interface System Host wishes to terminate existing service to the subscribing agency, the Direct Interface System Host is responsible for providing the CLETS access (under existing terms and conditions of their contract) until another service is available for the subscribing agency, not to exceed six (6) months.

If a subscribing agency wishes to terminate existing service with a Direct Interface System Host, the Direct Interface System Host shall be given sufficient notice and application shall be made for other CLETS access to the CA DOJ.

1.4.5 Local Agency Direct Interface

A. Roles and Responsibilities

Any agency wishing to access the CLETS through a direct interface to the CA DOJ may do so at their own expense and through application to the CA DOJ.

Any agency desiring to access the CLETS through a local agency direct interface must:

1. Provide written notification, no less than 60 days, to the current County Control Agency or Direct Interface System Host advising them of the plans to change to a direct interface and include projected dates, if applicable.

2. Forward a completed application for a direct interface to the CA DOJ. The completed application should include:

   a. A written justification for the direct interface.

   b. A written agreement to pay for all circuitry and equipment used to obtain service from other than the normal state-provided interface. This is to include any and all hardware.
interface modules and administrative costs incurred by the CA DOJ to provide a direct interface capability.

c. A copy of the letter of notification made to the current host MSC, if applicable.

d. A letter of agreement from the applicant’s current CLETS access host, if applicable. The letter of agreement will state the applicant’s access to the CLETS will continue through the current host MSC until applicant obtains and initiates direct access.

B. Upgrade Requirements

Once an agency has been approved for a direct interface, it is the agency’s responsibility to keep the CA DOJ informed in writing of any changes to the local CLETS interface. Upgrades to a local agency’s existing direct interface computer system to the CLETS must be approved through application to the CA DOJ.

1.4.6 Local Agency Petitioning to Terminate Access through a Direct Interface or a Direct Interface System Host

A. Local Agency Responsibilities

A local agency with a direct interface to the CLETS or an interface through a Direct Interface System Host wishing to terminate such access and return to the resident County Control Agency CLETS connection must send a written request to the County Control Agency.

B. County Control Agency Responsibilities

The County Control Agency must provide a written recommendation to the CA DOJ within 60 days following the local agency’s request. The recommendation shall include one of the following:

1. Recommend approval for immediate access; or

2. Recommend approval for access after a specified time frame.

If the county does not provide a written recommendation within 60 days of the request, recommendation to provide access to the CLETS through the County Control Agency will be considered applicable.

C. Direct Access Appeal
If a local agency petitioning to terminate a direct interface to the CLETS or an interface through a Direct Interface System Host is unable to gain access to the CLETS through the County Control Agency, the matter will be referred to the CA DOJ for review.

1.4.7 Removal of County Control Agency/Direct Interface System Host

In the event that it becomes evident to the CA DOJ that an existing County Control Agency/Direct Interface System Host cannot fulfill its responsibilities for any reason or if a County Control Agency fails to provide the CLETS service to qualified applicants or users, it shall be the responsibility of the CA DOJ in consultation with the CAC to seek a remedy through coordination with the County Board of Supervisors or the City Council.
1.5  CONTRACTUAL AGREEMENTS

Any terminal, computer system, or any other equipment that has access to information from the CLETS, either directly or indirectly, must be under the management control of a responsible criminal justice/law enforcement agency authorized by the CLETS Advisory Committee CAC.

Copies of the CLETS-related contractual documents must be retained by the ATC ACC of the CLETS subscribing agency for the duration of the life of the document.

1.5.1 Management Control Agreement

A. Public Agency

A Management Control Agreement is an agreement required when a public law enforcement or criminal justice agency (referred to as the CLETS subscribing agency) allows authorized access to the CLETS equipment or information from the CLETS to a public agency that is neither a law enforcement agency nor a criminal justice agency (referred to as the non-CJ agency).

A signed Management Control Agreement must be received by the CLETS Executive Secretary CA DOJ prior to the CLETS subscribing agency permitting the non-CJ agency access to the CLETS equipment or to information from the CLETS. If a terminal will be placed at a location other than the subscribing agency, an Interagency Agreement (see Exhibit E) will also be required.

A CLETS subscribing agency may delegate the responsibility of dispatching, parking citation, or data processing/information technology services to a non-CJ agency. The non-CJ agency may access the CLETS equipment or information from the CLETS information obtained via CLETS on behalf of the CLETS subscribing agency in order to accomplish the above-specified services (such as dispatching, parking citations or data processing/information technology services), if such delegation is authorized pursuant to Executive Order, statute, ordinance, regulation, or an agreement between agencies interagency agreement.

The performance of such delegated services by an otherwise non-CJ agency does not convert that agency into a public criminal justice agency, nor does it automatically authorize access to state summary criminal history information or to the CA DOJ/FBI criminal justice databases.
The CLETS subscribing agency will maintain responsibility for security control as it relates to the CLETS access. Security control is defined as the ability of the CLETS subscribing agency to set, maintain, and enforce:

1. Standards for the selection, supervision, and termination of personnel. This does not grant hiring/firing authority to the CLETS subscribing agency, only the authority to grant the CLETS access to personnel who meet these standards and deny it to those who do not; and

2. Policies governing the operation of computers, access devices, circuits, hubs, routers, firewalls, and other components that make up and support a telecommunications network and related CJIS systems, CA DOJ/FBI criminal justice databases used to process, store, or transmit criminal justice information, guaranteeing the priority, integrity, and availability of service needed by the criminal justice community.

Security control includes, but is not limited to, the supervision of applicable equipment, systems design, programming, and operating procedures associated with the development, implementation, and operation of any computerized message switching (MSC) or database systems utilized by the served public law enforcement or criminal justice agency or agencies. Computer sites must have adequate physical security to protect against any unauthorized viewing or access to computer terminals, access devices, or stored/printed data.

Additionally, it is the responsibility of the CLETS subscribing agency to ensure that all non-CJ agency personnel accessing the CLETS information equipment or information from the CLETS meet the minimum background, training, and certification requirements which also are imposed on the CLETS subscribing agency’s staff. The minimum requirements are applicable also to staff having access to record storage areas containing information from the CLETS-obtained information. The minimum requirements include, but are not limited to:

1. State and FBI fingerprint-based criminal offender record checks information search. See PPP section 1.9.2 for complete requirements, must be conducted prior to allowing access to CLETS computers, equipment, or information. If the results of the fingerprint-based check reveals a record of any kind, access will not be granted until the CLETS subscribing agency can review the
matter to decide if access is appropriate. If a felony conviction of any kind is found, access shall not be granted.

2. Each individual must sign an Employee/Volunteer Statement Form prior to operating or having access to CLETS computers, equipment, or information. See PPP section 1.9.3.A for complete requirements.

3. All persons having access to DOJ/CLETS-provided information must be trained in the operation, policies, and procedures of each file that may be accessed or updated. Training shall be provided only by a certified CLETS/NCIC trainer and must meet all CLETS training requirements per PPP section 1.8.3.2.

The CLETS subscribing agency has the responsibility and authority to monitor, audit, and enforce the implementation of this agreement by the non-CJ agency. The non-CJ agency agrees to cooperate with the CLETS subscribing agency in the implementation of this agreement, and to accomplish the directives for service under the provisions of this agreement.

Information obtained Information from the CLETS is confidential and may shall be used only for the purpose(s) for which it is authorized. Violation of confidentiality requirements or access authorizations may be subject to disciplinary action, civil action and/or criminal charges.

The Management Control Agreement shall be updated at least every three years, when the head of either agency changes, or immediately upon request from the CLETS Executive Secretary CA DOJ.

Exhibit D1 is a sample agreement which has been approved by the CLETS Advisory Committee and NCIC in regard to its policy that meets the CA DOJ and the FBI requirements. A management control agreement which that is entered into by two or more agencies must incorporate the exact wording of the sample agreement, but may be expanded to meet other requirements of the participating agencies, so long as any expansion is not inconsistent with the language in Exhibit D1.

B. Private Contractor

The Private Contractor Management Control Agreement (see Exhibit D2) is required when a CLETS subscribing agency allows access to the CLETS access equipment or access to record storage areas containing information from the CLETS-obtained information to a private contractor to perform administration of criminal justice
functions such as dispatching or data processing/information services. All requirements established in PPP-Section section 1.5.1.A are applicable for private contractors.

In addition, all private contractors who are given authorized access to the CLETS equipment or information from the CLETS-obtained information must abide by and sign the NCIC’s FBI’s CJIS Security Addendum (see Exhibit K). Vendors with remote access for testing and diagnostic purposes must also enter into a Management Control Agreement specific to their access.

1.5.2 Interagency Agreement for Placement of a CLETS Terminal

Subscribers to the CLETS may place a CLETS terminal with a governmental agency only under the following conditions:

A. A statute, ordinance, or regulation must exist which that requires the governmental agency to perform a law enforcement-related function which that necessitates access to receiving information from the DOJ/CLETS provided information.

B. The heads of both agencies must sign an interagency agreement which that states that all the CLETS/NCIC rules, regulations, policies, practices, and procedures policies and regulations will be adhered to by all parties involved (reference see Exhibit E).

C. A copy of the statute, ordinance, or regulation and the signed interagency agreement must be submitted to the CLETS Executive Secretary CA DOJ for review and approval prior to the placement of a CLETS terminal.

D. A terminal mnemonic address will be assigned to, and associated with, the CLETS subscribing agency’s Originating Agency Identifier (ORI), and the CLETS subscribing agency assumes full responsibility and liability for all the CLETS activity activities through the terminal. The receiving agency will be listed as the secondary location for the terminal.

E. No terminal will be placed with the governmental agency until all conditions of this agreement are met.

F. All persons of the governmental agency having access to information from the DOJ/CLETS provided information must complete the required background check fingerprint based criminal offender record information search as per PPP Section 1.9.2.
G. All persons having access to information from the DOJ/CLETS provided information must be trained in the operation, policies, and procedures of each file that may be accessed or updated. Training can only be provided by the CLETS subscribing agency's certified CLETS/NCIC trainer, and must meet all the CLETS/NCIC training requirements per PPP §section 1.8.32.

H. A CLETS subscribing agency may not place a terminal with another agency that meets eligibility requirements for the CLETS service as a Class I, Class II, or Class III agency per Section 1.3.1. Such an agency must complete an application for new CLETS service.

I. A copy of this interagency agreement must be submitted to the CLETS Executive Secretary CA DOJ to review for compliance and retention in the CLETS subscribing agency's file. The interagency agreement shall be updated at least every three years, when the head of the agency changes, or immediately upon request from the CLETS Executive Secretary CA DOJ.

1.5.3 Release of Information from the CLETS Information

The release of information from the CLETS provided information or the NCIC from a CLETS subscribing agency is authorized on a need-to-know, right-to-know basis and under the following conditions bound by the CLETS PPPs, the FBI’s CJIS Security Policy sections 8.0 and 6.4 and the California Code of Regulations, Title 11, Division 1, Chapter 7, Article 1, section 703(b).

A. A statute, ordinance or regulation must exist which authorizes the governmental agency to perform a specific function which necessitates access to DOJ/CLETS provided information.

B. If an agency wishing to provides information from the CLETS delivered information to a non-CLETS subscribing agency, must complete a “Release of Information from the CLETS Information” form (reference see Exhibit F) must be completed. A copy of this Release of Information from the CLETS form must be submitted to the CA DOJ to review for compliance and retention in the participant’s file. The Release of Information from the CLETS form shall be updated when the head of the agency changes or immediately upon request from the CA DOJ. In addition to the completion of the form.

1. All persons having access to DOJ/CLETS provided information information from the CLETS must complete the required background check and fingerprint based criminal offender record information search as required per PPP §section 1.9.2.
2. All persons having access to DOJ/CLETS provided information **information from the CLETS** must be trained in the operation, policies, and procedures of each file that may be accessed or updated. Training shall be provided only by a certified CLETS/NCIC trainer and must meet all the CLETS training requirements per **PPP Section 1.8.3**.

3. All subsequent requests for information by an agency with a current "Release of CLETS Information - Information from the CLETS" form on file will be covered.

4. The Release of CLETS Information form shall be updated at least every three years, when the head of the agency changes, or immediately upon request from the CLETS Executive Secretary CA DOJ.

   A copy of this Release of CLETS Information form must be submitted to the CLETS Executive Secretary to review for compliance and retention in the participant’s file.

1.5.4 Reciprocity Agreement

Any agency which agrees to perform record entry/update and/or hit confirmation functions on behalf of another agency must enter into a written agreement or a letter of agreement (reference see Exhibit G for an example of a Reciprocity Agreement). This Reciprocity Agreement **written agreement or letter of agreement** must be signed by the head of each agency and a copy must be submitted to the CA DOJ.

A Reciprocity Agreement entered into by two agencies must incorporate the exact wording of the sample agreement, but may be expanded to meet other requirements of the participating agencies. The Reciprocity Agreement **written agreement or letter of agreement** shall be updated at least every three years, when the head of the agency changes; or immediately upon request from the CLETS Executive Secretary CA DOJ.

An agency may request and use Time Activated Message Forwarding (TAMF) if needed in the performance of these functions. (TAMF is further described in Section 2.2 of the CLETS Operating Manual.)

1.5.5 Interstate Access

Per California Government Code Section **Pursuant to GC section 15162**, *the* CLETS may connect and exchange traffic with compatible systems of adjacent states and otherwise participate in interstate operations.
Adjacent state agencies subscribing to the CLETS must adhere to all CLETS rules, regulations, policies, practices, and procedures policies and regulations.

An Interstate Access Agreement must be completed and submitted to the CLETS Executive Secretary CA DOJ to review for compliance and retention in the CLETS subscribing agency's file. The Agreement shall be signed by the head of the adjacent state system agency and the California Attorney General or his/her designee CA DOJ.

The Interstate Access Agreement shall be updated at least every three years, when the head of the agency changes, or immediately upon request from the CLETS Executive Secretary CA DOJ.
1.6 SYSTEM RULES

System rules are designed to provide the most efficient operating system consistent with the needs of law enforcement. Adherence to the rules will ensure client agencies the maximum effectiveness of the CLETS. Violations of the CLETS or NCIC rules will result in an investigation and appropriate disciplinary action as determined by the CLETS Advisory Committee-CA DOJ in consultation with the CAC.

1.6.1 Database Policies and Regulations

All users shall abide by all policies and regulations pertaining to the data obtained from databases accessed through information from the CLETS. Procedures and message formats contained in user manuals must be followed exactly.

A. Users must confirm the validity of the positive response on the record by contacting the entering agency prior to taking enforcement actions based solely on that record.

B. Periodic driver license checks may be conducted on the CLETS subscribing agency employees where driving is a requirement of their job.

NOTE: Home address information must remain in the employee’s personnel file and may not be disclosed for any reason. (See California Vehicle Code Section 1808.45)

C. Details of state summary criminal history information may be received by an agency approved wireless device, provided all wireless access security requirements are met (see PPP section 1.6.9)

D. Pursuant to the California Code of Regulations, Title 11, Division 1, Chapter 7, Article 1, section 707(c), every agency is required to keep a record of each release of criminal offender record information for a minimum of three years from the date of release. Detailed information regarding retention of information can be found in this code section.

CE. The CA DOJ Automated Criminal History System Prohibitions:

1. In reference to U.S. Code, Title 18, Section 922(G)(9), terminals are prohibited from accessing the CA DOJ Automated Criminal History System to enforce the provisions of Title 18 USC section 922(G)(9) which effects a lifetime firearms or ammunition
prohibition for anyone convicted of a “misdemeanor crime for domestic violence.”

2. Terminals are not authorized to access the Automated California Criminal Offender Record Information (CORI) through the CA DOJ Automated Criminal History System for licensing, certification; or employment purposes, including pre-employment background investigations for sworn peace officers and/or law enforcement employees as specified in Penal Code (PC) section 830 PG et al; or for remotely accessing a record for review and/or challenge by the subject of a record.

Exceptions:

a. Per Pursuant to Education Code Sections sections 45125.5 and 35021.1, a law enforcement agency may agree to provide a school district or county office of education an automated records check of specific state summary criminal history information from the CLETS on a prospective non-certificated employee or non-teaching volunteer aide. If the law enforcement agency agrees to provide the automated record check state summary criminal history information, the results shall be returned to the requesting district or county office of education within 72 hours of the written request. The law enforcement agency may charge a fee to the requesting agency not to exceed the actual expense to the law enforcement agency. For purposes of this section only, a school police department may not act as its own law enforcement agency.

b. Per Pursuant to Vehicle Code, Section section 2431, the California Highway Patrol (CHP) may utilize the CLETS to conduct preliminary criminal history checks offender record information search on applicants for tow truck driver and owner/driver certificates employers.

c. Section Pursuant to PC section 11105.03, of the Penal Code allows a law enforcement agency is authorized to furnish specific state summary criminal history information from the CLETS to a regional, county, city; or other local public housing authority for screening prospective participants as well as potential and current staff. The only state summary criminal history information which that can be released must be related to adult convictions for specific felonies or a domestic violence offense. The applicable findings shall be released directly to the housing authority, unless the subject is on probation or
parole. In applicable cases, the information shall also be released to the probation or parole officer. Reference PC Section 11105.03 for specifics. Information released to the local public housing authority shall also be released to parole or probation officers at the same time, if applicable. For purposes of this section only, a housing authority police department may not act as its own law enforcement agency unless approved on an individual basis by the CLETS Advisory Committee CA DOJ.

d. Per the Pursuant to the Code of Civil Procedures, Section 1279.5(e), the courts shall use the CLETS to determine whether or not an applicant for a name change is under the jurisdiction of the Department of Corrections and Rehabilitation or is required to register as a sex offender pursuant to Section PC section 290 of the California Penal Code. If a court is not equipped with the CLETS, the clerk of the court shall contact an appropriate local law enforcement agency which shall determine whether or not the applicant is under the jurisdiction of the Department of Corrections and Rehabilitation or is required to register as a sex offender pursuant to Section PC section 290 of the Penal Code.

e. Per Section Pursuant to PC section 11105.6 of the Penal Code, a law enforcement agency may access state summary criminal history information via from the CLETS to notify bail agents if a fugitive has been convicted of a violent felony. Reference PC Section 11105.6 for specifics.

f. Pursuant to Sections 309 and 361.4, and Welfare and Institutions Code section 16504.5 of the Welfare and Institutions Code, county child welfare agency personnel conducting an assessment investigation for the placement of a child purposes described in this code section are entitled to state summary criminal history information obtained through from the CLETS by an appropriate governmental agency. Law enforcement personnel shall cooperate with the requests for the information and shall provide the information to the requesting entity in a timely manner.

g. CLETS may be accessed to conduct background investigations of candidates for appointment as private, non-professional guardians or conservators.

D-F DOJ Automated Criminal History System allowances:
1. Details of summary criminal history may be received by an agency approved wireless device, provided all wireless access security requirements are met (see Section 1.6.9). Justification records must be maintained as described in Section 1.6.1.E.

2. Staff of any law enforcement or correctional/detention facility may process on-line criminal history offender record information inquiries on any visitor to such facility.

3. A preliminary records criminal offender record information search check may be performed on any person prior to their approval as a “ride-along” with a law enforcement officer, provided that person is not an employee of the law enforcement agency.

4. In reference to California Penal Code Section 13202, access to the DOJ Automated Criminal History System is allowed for law enforcement statistical or research purposes only upon approval by the Director of the Department of Justice, Division of California Justice Information Services CA DOJ.

E. Section 707 (c) of the California Code of Regulations requires every agency to keep a record of all inquiries into the Criminal History System (CHS) for a minimum of three years with justification of the “need to know” and “right to know,” and any subsequent third party dissemination of that information.

F. Test records are available for each database. Refer to the CJIS Manual, DMV Manual for CLETS and the NCIC Operating Manual for test records. Active records shall not be used to test a system or train employees.

1.6.2 Terminal Mnemonics

A. Static

The term “static” refers to a one-to-one relationship between a mnemonic and a device.

Each CLETS terminal shall have its own unique four character mnemonic. All Class-I the CLETS subscribing sheriffs and police departments must have at least one fixed CLETS terminal with authorization to receive administrative message traffic, unless that agency has an All Points Bulletins Waiver/Release of Liability form on file with the CLETS Executive Secretary CA DOJ. Message traffic for
that terminal must directly terminate at a printer and not or to a queue of a terminal staffed 24 hours a day/seven days a week. All fixed CLETS terminals receiving hit confirmation requests or locate messages must directly terminate such messages at a printer and not or to a queue of a terminal staffed 24 hours a day/seven days a week. The CLETS terminal/printer combinations shall have only one mnemonic assigned to the combination, except where a printer may be shared by several terminals.

B. Mnemonic Pooling

Mnemonic pooling is the ability for a mnemonic to represent more than one device and allows a mnemonic to represent a class of users, devices, applications, etc. Mnemonic pooling is only allowed upon approval by the CLETS Advisory Committee CA DOJ.

A subscribing agency that wants to implement mnemonic pooling must submit an application for mnemonic pooling through the CLETS Executive Secretary to the CLETS Advisory Committee to the CA DOJ for approval. The form and content of the application will be prescribed by the Department of Justice. CA DOJ. All information and requests should be directed to the address listed in PPP section 1.1.43.

1. Mnemonic pooling requires the following:

   a. The agency must establish an Access Control Point (ACP) to control the dynamic allocation of mnemonics. The ACP shall provide user authentication and auditing of mnemonics.

   b. The ACP’s are required to record all information pertinent to the establishment and maintenance of a connection. Appropriate log entries must be maintained to allow subsequent review of activities that might modify, bypass, or negate security safeguards controlled by the computer system and review of how the ACP handled serious violations.

   c. The ACP’s must log all traffic. The log entries must be maintained for three years to allow subsequent review of all traffic received, whether delivered or not; determination of how all traffic was handled; determination of when, by date and time, all traffic receipts and deliveries occurred; and who the individual or the device that received the deliveries.

   d. Information must be captured and be retrievable from journals maintained by the local switch for three years.
e. The ACP will automatically transmit the User ID in the Operator Identification Field (OIF) with the CLETS message (see PPP section 1.6.7) and the terminal address in the Terminal Address Field (TAF), if provided (see PPP section 1.6.8).

f. Unsolicited messages cannot be delivered to a pooled mnemonic unless there is a defined destination, such as a printer.

Refer to the separate Mnemonic Pooling Technical Requirements document for additional technical information about mnemonic pooling.

Each agency must maintain a list of where each terminal is currently located. Such list shall reside with the designated Agency Terminal Coordinator (ACC) and must be available for CLETS the CA DOJ or the FBI inspections. The CA DOJ or the FBI Department of Justice staff must be allowed access to any CLETS terminal at any time for audits or other on-site inspections.

Any terminal mnemonic which that remains inactive for 9 months will be deleted from the CLETS. Inactive mnemonics information will be made available to agencies 90 days prior to deletion.

1.6.3 Audits and Inspections

Periodic unannounced site inspections and scheduled audits may be performed by the Department of Justice or NCIC CA DOJ or the FBI to ensure compliance with CLETS/NCIC rules, CA DOJ/FBI policies and regulations and policies, practices, and procedures.

Authorized personnel performing inspections or audits shall have access to review and/or inspect case files and any records identified in the inspection/audit process, excluding active investigations or cases. The agency being inspected shall produce such records.

Any CLETS accessing agency that also provides Internet access must maintain records of firewall security, and identify associated CLETS terminal mnemonics. Such records must be made available to the CA DOJ and the FBI during inspections and/or audits.

1.6.4 Confidentiality of Information from the CLETS Messages
Only authorized law enforcement or criminal justice personnel or their lawfully authorized designees may use a CLETS terminal. Any information from the CLETS is confidential and for official use only. Access is defined as the ability to hear or view any information provided through the CLETS.

It is required that each employee/volunteer sign an employee statement form prior to operating or having access to the CLETS terminals, equipment, or information. This form addresses confidentiality, release, and misuse of information from the CLETS information. (see Exhibit I for a sample form.)

A. Access to information from the CLETS information is on a "right to know" and "need to know" basis.

B. Authorized personnel shall not inquire into their own record or have someone inquire for them.

C. Accessing and/or releasing information from the CLETS information for non-law enforcement purposes is prohibited, unless otherwise mandated, and is subject to administrative action and/or criminal prosecution.

D. The CLETS terminals and information from the CLETS must remain secure from unauthorized access.

E. Information from the CLETS—provided information may be faxed from one secure location to another secure location. Both the agency faxing the information and the agency receiving the information are responsible for its security.

F. All information from the CLETS information retained must be stored in a secure and confidential file.

G. When an agency determines information from the CLETS information is no longer needed, the information data and/or systems records shall be securely disposed of to prevent access by unauthorized personnel. Such disposal shall include a method sufficient to preclude recognition or reconstruction of information data and verification that the procedures were successfully completed. (Examples may include: shredding paper documents; drilling holes into optical disks; performing format conversion on fixed disks; and degaussing magnetic tapes.) Disposal methods must meet the requirements stated in PPP section 1.9.11.
H. Information received from a CLETS terminal must be maintained separately from non-law enforcement information.

I. Terminals must be away from public view with a log on/log off, password process in place.

J. A unique password must be assigned to each CLETS user and must meet the requirements stated in PPP section 1.9.8.

K. Secondary dissemination and remote access to information from the CLETS using communications media (including the Internet) is allowed when a minimum set of administrative and technical requirements that include encryption and firewall requirements as specified in PPP sections 1.9.6 and 1.9.9 are met.

Once information from the CLETS is in the law enforcement or criminal justice agency’s network, the agency is directly responsible for maintaining the security and integrity of the data. Any secondary dissemination of the data must be secure and only to those who are authorized to receive the data. The law enforcement or criminal justice agency must comply with the policies and regulations associated with the release of that data.

1.6.5 Administrative Messages

Administrative messages should be as brief and concise as possible while still conveying the desired information. Any message of excessive length will be reviewed for conformity to CLETS rules. Messages must conform to the examples illustrated in Chapter 2, Message Types: Administrative Messages, and in Chapter 7, All Points Bulletins (APB), of the CLETS Operating Manual. CLETS subscribers should transmit administrative messages or all points bulletins one time only, unless additional pertinent information is obtained and must be relayed.

A. Example of messages acceptable for transmission over CLETS include, but are not limited to:

1. Requests for record validation.

2. Information regarding the circumstances surrounding the death of an officer killed in the line of duty, and related funeral notice.

3. Requests for prisoner pickup and transportation.
4. Requests for mail-back information from databases.

5. Notices such as law enforcement related meetings and training and seminar announcements.

6. Stolen identification cards/badges. (When possible, this information should be entered into the Automated Property System.)

7. Lost law enforcement identification cards/badges.

B. Examples of messages not acceptable for transmission over CLETS include:

1. Notices such as social functions, general funeral notices, retirement announcements, job announcements, pistol meets, holiday cheer messages, and CLETS inquiries that are for personal use.

2. Profane or obscene language for any purpose including that contained within the description of a crime.

3. Excessive listing or detailed description of stolen property except that identifiable by serial numbers or unique markings.

4. Subpoenas relative to civil proceedings, or any subpoenas which could be delivered in a timely manner by other means. All subpoenas transmitted via CLETS must be processed in accordance with Sections 1328 b and 1328 c of the California Penal Code.

5. Lost identification cards/badges, other than those listed in A.7. (When possible, this information should be entered into the Automated Property System.)

1.6.6 Local/Wide Area Networks - Definition and Requirements

A Local Area Network (LAN) or a Wide Area Network (WAN) is that portion of the hardware and software that is designed to pass intra-LAN, city/county data, and the CLETS messages direct to the CLETS or through the local Message Switching Computer (MSC). For the CLETS purposes, a system with LAN characteristics will be considered a LAN. With the myriad of LAN/WAN products available to law enforcement today, the following specifications are required for those systems connected to the CLETS:
A. A LAN/WAN system upgrade application and diagram shall be submitted to the CLETS Executive Secretary CA DOJ for review by the CLETS Advisory Committee. The application package shall include standards, protocols, operating systems, servers, the type of security and how it is being used, and Internet Protocol (IP) and Media Access Control (MAC) addresses.

B. Each LAN/WAN work station and/or communication server shall have a fixed an auditable address permanently assigned as a CLETS mnemonic. No random selection or pooling of the CLETS mnemonics is allowed unless a mnemonic pooling alternative has been approved for implementation.

C. All the CLETS messages transmitted through a host system shall contain the four-to-ten alpha-numeric character supplemental header plus the extended headers with the Operator Identification Field (OIF) (see PPP Section 1.6.7) and a Terminal Address Field (TAF), if used (see PPP Section 1.6.8).

1. LANs using Transmission Control Protocol/Internet Protocol (TCP/IP) should transmit the Internet Protocol (IP) and Media Access Control (MAC) addresses, if available, in the TAF as referenced in PPP section 1.6.8.B.

2. All LAN based terminals, regardless of the type of protocol used, should transmit an address equivalent to the MAC. If an IP address is not used or is not available, the MAC address should appear in the first six characters of the TAF. If neither is available, some other uniquely identifying information should be provided.

D. Non-law enforcement and non-criminal justice agency terminals connected to the LAN/WAN must be prohibited from accessing information from the CLETS information unless authorized by contractual agreements as specified in PPP section 1.5. This prohibition does not apply to:

1. Terminals used for remote vendor access.

2. Terminals used to access CLETS on behalf of public law enforcement/criminal justice agencies by the following public entities: communication centers, law enforcement/criminal justice consortiums, and agencies performing parking enforcement. (See Section 1.5 for appropriate contractual agreements.)
E. In an untrusted network, including all public networks (such as wireless, frame relay), those segments which will be used to transport information from the CLETS data must either:

1. Be segmented from the untrusted portion of the network by a firewall. The firewall shall be controlled by the law enforcement or criminal justice agency or their designee. A minimum firewall profile must be implemented to provide a point of defense, control, and audit access to information from the CLETS data as referenced in PPP Section 1.9.4.9. Information on minimum firewall profiles can be found at the following websites: www.certicom.com and www.trusecure.com.

2. Be encrypted while in the untrusted network segment. It is incumbent upon the agency to ensure on a regular basis that their encryption method meets the minimum security standards as specified in the CLETS Technical Guide. Encryption shall meet the minimum requirements as specified in PPP section 1.9.6.

Agencies initiating use of a public network must comply at the time of implementation with the minimum security standards as specified in the CLETS Technical Guide. Agencies already approved for utilizing a public network to access CLETS on that date must be in compliance with these standards prior to June 2008.

1.6.7 Operator Identification Field (OIF) Requirements

All Message Switching Computers (MSC), Computer Aided Dispatch (CAD) systems, and Local/Wide Area Network (LAN/WAN) systems must transmit a unique User-ID as an extension of the four-to-ten alpha-numeric character supplemental header. The Operator Identification Field (OIF) is located after the supplemental header, separated by a period, identified by an asterisk, composed of six alpha-numeric characters, and terminated by a period.

A. Each person authorized to store, process, and/or transmit information from the CLETS information shall be uniquely identified with a User-ID and password. The User-ID can take the form of a name, badge number, serial number, or other unique number. Passwords must meet the requirements as stated in PPP section 1.9.8.

B. Each terminal operator must log on with their own unique User-ID and password, and is accountable for all transactions transmitted under that User-ID and password. The User-ID must be stored by the local MSC/CAD/LAN/WAN or other host server, be available for retrieval and consistent with journal requirements. User-IDs are to be
unique to each individual and not reassigned unless there is at least a six-month period between each use.

C. The local host server will automatically transmit only the User-ID with each message transaction to the CLETS in the Operator Identification Field (OIF).

D. The CLETS will accept the operator identification information and store the data in the CLETS journal records.

E. Adequate security controls are required to be maintained over identifiers and passwords.

Refer to the CLETS Computer Interface Rules and Requirements for complete message header and format information.

1.6.8 Terminal Address Field (TAF) Requirements

All Message Switching Computers (MSC), Computer Aided Dispatch (CAD) systems, and Local/Wide Area Network (LAN/WAN) systems should transmit a Terminal Address Field (TAF). The TAF is a 6 to 18 character variable length field following and separated from the OIF by a period, identified by a number sign, and terminated by a period.

A. How the TAF is used depends on the method of identification the agency wishes to use.

B. LANs using Transmission Control Protocol/Internet Protocol (TCP/IP) can transmit the IP and Media Access Control (MAC) addresses in the TAF.

C. If neither an IP nor a MAC address is available, the information used by the agency to uniquely identify the terminal should be entered.

Refer to the CLETS Computer Interface Rules and Requirements for complete message header and format information.

1.6.9 Dial-up/Wireless Access to the CLETS

Information from the CLETS information is normally transmitted via private, dedicated lines. However, access to the CLETS may be achieved on a public switched line using a dial-up/wireless system upon approval by the CLETS Advisory Committee—CA DOJ. Dial-up/wireless access is allowed from a terminal through its host server or message switching computer (MSC) system. Access to CLETS via the Internet is not allowed.
An application for dial-up/wireless access must be submitted to the CA DOJ through the CLETS Executive Secretary to the CLETS Advisory Committee for approval. The form and content of the application will be prescribed by the Department of Justice CA DOJ. All information and requests should be directed to the address listed in PPP Section 1.1.4 1.1.3.

The subscriber subscribing agency shall forward the completed application to the County Control Agency/Direct Interface System Host for review and recommendation. The County Control Agency/Direct Interface System Host will forward the application and comments will be addressed to the CLETS Advisory Committee CA DOJ through it’s CLETS Executive Secretary for review. The CLETS Executive Secretary will review and submit the completed application to the CLETS Advisory Committee DOJ for approval. Changes to the application should be in writing.

A. Dial-up/Wireless access includes the following:

1. The requesting agency must provide all necessary equipment such as terminals and modems.

2. Dial-up/Wireless terminals must be identified as such when mnemonics are requested from the Department of Justice CA DOJ. CLETS Administration Section. Mnemonics assigned for such purposes must be used only on terminals designated for dial-up/wireless access. The CLETS mnemonics shall not be assigned to vendor terminals.

3. All logons, successful and unsuccessful, must be logged. Repeated failed log on attempts shall disable the user account. All logs must meet the requirements stated in PPP section 1.9.5. Such logs must be retained by the agency for three years.

4. Personnel leaving the agency for any reason or no longer authorized access to the CLETS must immediately have their User-ID and password deleted by the local agency and host MSC administrator immediately.

5. Dial-up/Wireless terminals must immediately employ, at a minimum, a personal/software based firewall. Personal firewalls shall meet the requirements stated in PPP section 1.9.9.A. Wireless devices procured before April 30, 2007 do not require a personal/software based firewall until September 30, 2010.
B. All *information from the CLETS* information transmitted using a wireless link or dial-up connection shall be protected with encryption while in that segment.

1. The dial-up/wireless system shall be able to identify and authenticate the user prior to the user gaining access to the CLETS by utilizing a ciphered User-ID and password security to access the communications server *meeting the requirements stated in PPP section 1.9.8 to access the communications server*. It is incumbent upon the agency to ensure on a regular basis, that their encryption method meets the minimum-security standards as specified in the CLETS Technical Guide. *Encryption shall meet the requirements stated in PPP section 1.9.6.*

2. Agencies initiating use of a dial-up/wireless system that traverses a public network must comply at the time of implementation with the minimum security standards as specified in the CLETS Technical Guide. Agencies already approved for utilizing a public network to access CLETS on that date must be in compliance with these standards prior to June 2008.
1.7 SYSTEM DESIGN AND ENHANCEMENT STANDARDS

1.7.1 Message Switching Computer (MSC) Definition and Requirements

A message switching computer (MSC) is that portion of the hardware and software solely designed to pass through transactions to and from the CLETS. MSCs shall be maintained with a 98% availability and up-time measured over a continuous twelve (12) month period, including all (scheduled and unscheduled) downtime.

A. All direct interface MSCs shall record all transactions to and from the CLETS in their entirety on an automated log or journal, and shall have the capability to search and print all journals for a three year period. The journals shall identify the unique operator (User-ID) log-on and the authorizing agency on all transactions. Access to the journals must be highly controlled. Criminal history transactions on the journals which identify the requester and secondary recipient shall meet criminal history offender record information audit requirements. A secondary optional field located after the text should be used to identify a requester other than the CLETS terminal operator.

B. All message switching computers MSCs interfaced with the CLETS must follow the CLETS Computer Interface Rules and Requirements (R&Rs) adopted by the CLETS Advisory Committee CA DOJ and the FBI’s CJIS Security Policy covering such interfaces. Copies of the R&Rs may be obtained from the CLETS Executive Secretary via the Publications Request Form contained in the CLETS Operating Manual, Chapter 2. Agencies requesting the R&Rs must note if a system upgrade is pending.

The CA DOJ’s Rationale:

- 1.7.1 Message Switching Computer (MSC) Definition and Requirements – Section B – The references to the CLETS Computer Interface Rules and Requirements as well as the reference to these rules & requirements being adopted by the CAC were deleted. Requirements are based on CA DOJ policy, which is approved by the CAC, and the FBI’s CJIS Security Policy which must be followed by all states.

1.7.2 Message-Switching-Computer MSC Design

Engineering shall be of the design and performance standards acceptable to the CLETS Advisory Committee. Engineering shall include circuitry, terminal equipment, switching devices and interfacing equipment that comprise the makeup of CLETS. Any changes, additions or deletions
must be submitted in writing, accompanied by supporting data to justify said request, to the CLETS Executive Secretary for review.

All MSCs planning to upgrade or relocate must formally advise the CA DOJ CLETS Executive Secretary at least 60 90 days in advance of the move with the new address, planned move/implementation date, and if test lines and terminal mnemonics are required.

1.7.3 System Upgrade

An upgrade consists of any installation, replacement, or planned enhancement that has a direct impact on the CLETS by of a directly or indirectly connected host server by of a CLETS subscriber subscribing agency for purposes of CLETS transactions.

A. The CLETS subscriber agency should inform the host message switch and the CLETS Executive Secretary of an impending upgrade 6 to 12 months prior to projected implementation. The subscriber agency shall submit an upgrade service application to the CLETS Executive Secretary not less than 180 calendar days before implementation. The subscriber agency should direct all information and requests to the address listed in Section 1.1.4.

The subscriber subscribing agency shall forward the a completed upgrade application to the County Control Agency/Direct Interface System Host for review and recommendation (see PPP Sections 1.4.3 and 1.4.4). The County Control Agency/Direct Interface System Host shall send the application along with comments will be addressed to the CLETS Advisory Committee CA DOJ through its CLETS Executive Secretary. The CLETS Executive Secretary will review and submit the completed upgrade application to the CLETS Advisory Committee for approval. Changes to the application should be in writing.

Should any request for a subscriber agency’s specific engineering change, addition or deletion increase CLETS cost or depart from established CLETS policies or practices, the CLETS Advisory Committee shall have the final decision.

B. A one page network configuration diagram is required with all upgrade applications, and must include the following:

- agency name, county, and date
- how the system interfaces with the CLETS
- number, speed and types of data lines
- hardware and software vendors
- communications equipment vendor (including all hardware/software vendors)
- number and vendor name of both fixed and mobile terminals and how they connect to host server
- remote vendor access, if applicable

C. An upgrade application submitted by a County Control Agency must include an MSC/Users Costs and Requirements form (reference see Exhibit H). The County Control Agency must certify that each of the CLETS subscribers subscribing agencies behind their interface are informed of all costs and/or requirements, if any, associated with the upgraded system (e.g., costs using a specified formula and listing cost ranges, specific equipment, county database access and cost, etc.). This information should be advanced to all affected agencies approximately 18 months prior to production for budgeting and planning purposes.

1.7.4 Message Switching Computer MSC Test Lines

An agency upgrading its system may need to conduct testing prior to production implementation. Once an upgrade application has been approved by the CLETS Advisory Committee CA DOJ, the agency must request a test line and any test mnemonics in writing from the CA DOJ CLETS Executive Secretary. During the testing period of a new or upgraded system, the agency is responsible for the line, equipment (Channel Service Units/Data Service Units, modems, line drivers, etc.), and installation costs. Testing of upgraded equipment shall not exceed one year, unless by written consent of the CLETS Executive Secretary CA DOJ.

The Department of Justice CA DOJ will assume line and equipment costs when the system begins production for County Control Agencies only and at such time as the previous CA DOJ provided interface is disconnected. Upon production, the County Control Agency is responsible for sending a letter to the CA DOJ CLETS Executive Secretary requesting that the test line and test mnemonics be deleted and that charges be transferred to the Department of Justice CA DOJ. Copies of the latest bills shall be included with this request.
1.8 TRAINING

1.8.1 Equipment Training

It is the responsibility of the equipment vendor to provide training on the operation of the terminals they supply.

1.8.2 System Training

Agencies with host systems are responsible for training its their local users on how to access the MSC and the use of pre-formatted screens.

1.8.32 Database Training

Training in message formats for access to information in the CA DOJ Criminal Justice Information System (CJIS) criminal justice databases, the National Crime Information Center (NCIC), the National Law Enforcement Telecommunications System (NLETS), the Department of Motor Vehicles (DMV), and the Oregon Law Enforcement Data System (LEDS) is the responsibility of the Department of Justice CA DOJ. Training will be accomplished according to the following:

A. It is the responsibility of all city, county, state, and federal agencies that use information supplied information from the CLETS to participate in the Department of Justice’s CA DOJ’s training programs to ensure that all personnel (i.e., terminal operators, peace officers, investigators, clerical, agency management/supervisors, etc.) are trained in the operation, policies, and procedures regulations of each file that is accessed or updated. Training shall be provided only by the Department of Justice’s Field Operations Program CA DOJ’s training staff or another certified CLETS/NCIC trainer.

Specifically, the training requirements are as follows:

1. Initially (within six months of employment or assignment) train, functionally test, and affirm the proficiency of all terminal (equipment) operators (full access/less than full access) in order to ensure compliance with the CLETS/NCIC policies and regulations. This is accomplished by completing the required training and the appropriate CLETS/NCIC Telecommunications Workbook Proficiency Examination published by the Department of Justice CA DOJ, or a facsimile thereof. An agency wishing to make additions or modifications to the Workbook Proficiency Examination must receive prior approval from the Department of Justice, Field Operations Program CA DOJ.
2. Biennially, provide functional retesting, and reaffirm the proficiency of all terminal (equipment) operators (full access/less than full access) in order to ensure compliance with the CLETS/NCIC policies and regulations. This is accomplished by the completion of the appropriate CLETS/NCIC Telecommunications Proficiency Examination published by the Department of Justice CA DOJ, or a facsimile thereof. An agency wishing to make additions or modifications to the Examination must receive prior approval from the Department of Justice, Field Operations Program CA DOJ.

3. Maintain records of all training, testing, and proficiency affirmation. An individual computerized or written log must be maintained on each full access operator. Such logs may be destroyed 3 years after the operator is separated from the agency. Training records for less than full access operators, practitioners, administrators, and other sworn/non-sworn law enforcement personnel shall be maintained on a computerized or written group log. Less than full access operator group logs shall be retained indefinitely by the agency. Training records, written or electronic, shall identify the employee's CLETS category of Full Access operator, Less Than Full Access operator, Practitioner or Administrator. The records must record the date of initial CLETS training, and for operators, the date(s) the initial and subsequent biennial Telecommunications Proficiency Examination were completed, recording a passing score of 70% or better, or a pass/fail notation. The workbooks and exams Examinations may be discarded or returned to the operator upon entry of the required information in the appropriate log. An individual's CLETS training record may be deleted one year after they have separated from the agency.

4. Initially (within 6 months of employment or assignment) all sworn/non-sworn practitioner personnel must receive basic training in the CLETS/NCIC policy policies, liability issues and regulations. Practitioner is defined as any person who has ongoing access to information from the CLETS and is not a CLETS operator.

5. Make available appropriate training on the CLETS/NCIC system use for criminal justice practitioners other than sworn personnel.

6. All sworn law enforcement personnel and other practitioners should be provided with continuing access to information concerning the CLETS/NCIC systems, using methods such as roll call and in-service training.
7. Provide peer-level training on the CLETS/NCIC system use, regulations, policies, audits, sanctions, and related civil liability for criminal justice administrators and upper-level managers. Training is accomplished by reviewing and signing for the NCIC “Areas of Liability for the Criminal Justice Information System Administrator” packet.

B. To ensure compliance with this training mandate, the Department of Justice CA DOJ is responsible for monitoring the on-going training provided to law enforcement personnel. On-site visits, including classroom observation and review of training records, will may be conducted by Department of Justice CA DOJ staff.

1.8.3 Security Awareness Training

Initially (within 6 months of employment or assignment) all new employees who have access to the CLETS equipment or information from the CLETS, including all appropriate Information Technology personnel, shall receive security awareness training. Thereafter, all personnel who manage or have access to the CLETS equipment or information from the CLETS shall receive security awareness training at a minimum of once every two years. Documentation pertaining to the materials used and those employees who have received security awareness training shall be maintained in a current status.
1.9 SECURITY

Statewide operational control and system supervision shall be under the direction of the Department of Justice CA DOJ. Monitoring of traffic for conformity to rules, policies, and regulations and recommendations for corrective actions shall also be the responsibility of said personnel. The CLETS access is permitted only from an agency approved device. The CLETS system cannot be accessed through a personally-owned device. Vendors may remotely access the CLETS for testing and diagnostic purposes only. Allowing software testing or diagnostics from remote terminals and will be at the discretion of the agency head.

Each Agencies with systems interfacing with or to the CLETS shall assist the Department of Justice CA DOJ in overseeing new and upgrade application hardware, software, and security of the terminals connected to the computer system for compliance to the CLETS and FBI’s CJIS Security policies.

In order to maintain the integrity of the CLETS and to ensure the security of information received and transmitted by use of the system, the following policies shall be adhered to:

1.9.1. Location of Terminals and Equipment

Pursuant to the FBI’s CJIS Security Policy section 4.4.1, reasonable measures shall be taken to locate terminals and equipment in an area with adequate physical security to provide protection from vandalism or sabotage and to preclude access to information from the CLETS provided by other than authorized personnel. This includes unauthorized viewing or access to computer terminals, access devices, or stored/printed data at all times.

Agencies shall immediately notify the CA DOJ CLETS Executive Secretary of the terminal mnemonic and originating agency identifier (ORI) whenever a terminal is suspected of being stolen or misplaced.

1.9.2 Background and Fingerprint Requirements Fingerprint Based Criminal Offender Record Information Search

A. All persons, including non-criminal justice, volunteer personnel, and private vendor technical or maintenance personnel, with physical access to the CLETS equipment, provided information from the CLETS or to Criminal Offender Record information (CORI), are required to undergo a background and fingerprint check based criminal offender record information search pursuant to the
California Code of Regulations, Title 11, Division 1, Chapter 7, Article 1, Subsections 703(d) and 707(b).

1. The California Code of Regulations, Title 11, Division 1, Chapter 7, Article 1, requires the following:

a. Subsection 703(d) states: Record checks shall be conducted on all personnel hired after July 1, 1975, who have access to criminal offender record information.

b. Subsection 707(b) states: Record checks shall be conducted on all personnel hired after July 1, 1975, who have access to the computer system, its terminals, or the stored criminal offender record information.

2. Where the CLETS access is available without CORI criminal offender record information, all persons, including non-criminal justice and private vendor technical or maintenance personnel, accessing areas where the CLETS equipment or CLETS information from the CLETS is located are required to undergo a background and fingerprint check based criminal offender record information search.

3. Pursuant to the FBI's CJIS Security Policy section 4.5, if if the background/fingerprint check criminal offender record information search reveals a felony conviction of any kind, CLETS/NCIC access shall not be granted. If it is revealed that the person appears to be a fugitive or has an arrest history without conviction for a felony, the criminal justice agency head, or his/her designee will review the matter and decide if the CLETS system access is appropriate.

4. Visitors to a computer center, such as a tour group, where the computer center has CORI criminal offender record information access are not required to undergo a background and fingerprint check criminal offender record information search. They must, however, be escorted at all times.

5. The final responsibility for maintaining the security and confidentiality of criminal justice information rests with the individual agency head or administrator.

B. Personnel authorized terminal access to the CLETS may be sworn law enforcement or criminal justice personnel, non-sworn law enforcement or criminal justice personnel, or non-criminal justice, volunteer personnel, and private vendor technical or maintenance
personnel that who have been subjected to a character or security clearance to include the following checks:

1. Department of Justice - Bureau of Criminal Identification and Information (BCII) A CA DOJ fingerprint check based criminal offender record information search.

   NOTE: All federal agencies are exempt from conducting a Department of Justice fingerprint clearance.

2. An FBI fingerprint check based criminal offender record information search.

   NOTE: Public agency employees temporarily assigned to a law enforcement or criminal justice agency are not required to obtain fingerprint clearance from the FBI. However, Department of Justice fingerprint clearance is required.

3. Depending on circumstances, other checks may be made to arrive at satisfactory conclusions:
   - Employer(s) for the last year
   - Local credit association
   - High school or other educational institution
   - All police files in jurisdiction(s) where applicant has lived
   - References
   - Any or all previous employers
   - Present neighbors
   - Military records, if applicable

4. Department of Justice Additionally, the CA DOJ CJIS criminal justice databases may be accessed for background investigation of law enforcement and criminal justice employees, with the exception of the Automated Criminal History and Mental Health Firearms Prohibition Systems, for background investigations of law enforcement and criminal justice employees. This does not preclude the submission of fingerprint cards for a positive means of identification.

C. Personnel shall not operate or have access to the CLETS terminals, equipment or information until a background and fingerprint check based criminal offender record information search is completed and approved by the agency head. Following approval of the completed investigation, a memorandum or other notation should be placed either in the employee’s personnel file or in another pertinent file indicating that authorization has been granted.
Suitability for the CLETS access following the completed background and fingerprint based check criminal offender record information search is at the discretion of the agency head. In all matters pertaining to personnel security, the agency head will be responsible for making the final determination of the individual's suitability for the job.

1.9.3 User Access

A. It is required that each employee/volunteer sign an employee/volunteer statement form prior to operating or having access to the CLETS terminals, equipment, or information. It is recommended that each employee/volunteer sign an employee/volunteer statement form on a biennial basis. Additional requirements may be added at an agency's discretion. Any addition cannot negate the intent of the Employee/Volunteer Statement Form. (See Exhibit I for a sample Employee/Volunteer Statement Form.)

B. All logins, successful and unsuccessful must be logged. Repeated failed log on attempts shall disable the user account. All logging must meet the requirements stated in PPP section 1.9.5. Such logs must be retained by the agency for three years.

C. When a person with access to the CLETS is no longer employed or no longer accessing the CLETS on behalf of the law enforcement or criminal justice agency, the agency is responsible for removing all related passwords, security authorizations, tokens, etc., from the system.

1.9.4 Internet Access

A. Accessing the CA DOJ CLETS directly through the public Internet is prohibited.

B. Accessing the CLETS from a public Internet connection through a law enforcement or criminal justice agency network is permitted when the following requirements are met:

1. A Virtual Private Network (VPN) solution that meets the FBI's CJIS Security Policy section 7.3.1 shall be used.

2. The VPN encryption method meets the encryption requirements as stated in PPP section 1.9.6.
3. Two factor authentication shall be used where at least one factor meets the Advanced Authentication standards identified in the FBI’s CJIS Security Policy section 7.3.2.3.

4. The VPN equipment resides behind a network firewall. Communication must pass through a firewall function prior to terminating the VPN session. The firewall that meets must meet the requirements stated in PPP section 1.9.9.

5. Terminals with the CLETS access shall employ, at a minimum, a personal/software based firewall. Personal firewalls shall meet the requirements stated in PPP section 1.9.9.

6. Only agency owned and/or authorized computer systems shall be used. Personally owned systems shall not be used.

C. A terminal with the CLETS access shall not access the Internet unless that access is protected by a network firewall that meets the requirements specified in PPP section 1.9.9.

1.9.5 Logging

Pursuant to the FBI’s CJIS Security Policy section 7.14, the CLETS terminals and devices used to connect to the CLETS shall, at a minimum, incorporate an audit trail capable of monitoring successful and unsuccessful log on attempts, file access, type of transaction and password changes. All logging shall meet the requirements specified in the FBI’s CJIS Security Policy section 8.4.

1.9.6 Encryption

Information from the CLETS and transmitted through any public network segment, wireless network, untrusted network or the public Internet shall be immediately protected with encryption. The encryption shall meet the requirements specified in the FBI’s CJIS Security Policy section 7.12.

Encryption keys used to encrypt information from the CLETS shall be managed through documented procedures detailing key generation, key distribution, key disposal, emergency procedures, key recovery and key escrow. It is the responsibility of the law enforcement or criminal justice agency or its designee to document, and keep current, all encryption key management practices.

1.9.7 Virus Protection
All systems with the CLETS connectivity or access to information from the CLETS shall employ virus protection software that meets the requirements stated in the FBI's CJIS Security Policy section 7.15.

### 1.9.8 Authentication

Each person authorized to store, process and/or transmit information from the CLETS shall be uniquely authenticated prior to access to the CLETS.

A. Where passwords are used to authenticate users, those passwords shall meet the requirements stated in the FBI's CJIS Security Policy section 7.3.3.

B. Where advanced authentication is required (such as receiving information from the CLETS over the Internet), the advanced authentication shall meet one of the approved methods as described in the FBI’s CJIS Security Policy section 7.3.2.3.

### 1.9.9 Firewalls

Firewalls are implemented to provide a point of defense, control and audit access to the CLETS equipment and information from the CLETS. Where firewalls are required, those firewalls shall meet the requirements as stated in the FBI’s CJIS Security Policy section 7.13.

A. Personal Firewalls

A personal firewall is defined as a firewall that can operate with only one network interface. Personal firewalls are required for wireless devices and shall meet the requirements specified in the FBI’s CJIS Security Policy section 7.13.3.

### 1.9.10 Handheld Devices

Handheld devices used to receive information from the CLETS are permitted if the following additional requirements are met. The handheld devices referenced here include, but are not limited to, Personal Digital Assistants, Personal Electronic Devices, cellular phones, smart phones and other multifunction handheld devices.

A. A handheld device shall incorporate a personal firewall. A personal firewall is defined as a firewall that can operate with only one network interface on a personal computer or other handheld computing device. Personal firewalls shall meet the requirements specified in the FBI’s CJIS Security Policy section 7.13.3.
B. Information from the CLETS shall not be stored unprotected on handheld or portable media devices. Information from the CLETS and stored on handheld or portable media devices shall have all residual data protected by encryption or erasure. Encryption shall meet the requirements stated in PPP section 1.9.4.

1.9.11 Media Disposal

When no longer usable, diskettes, tape cartridges, ribbons, hard copies, print-outs, compact disks, digital versatile disks and other similar items used to process and store information from the CLETS shall be destroyed. Destruction methods shall meet the requirements stated in the FBI's CJIS Security Policy section 4.6.

1.9.12 Patch Management

All systems and devices with connectivity to the CLETS or access to information from the CLETS shall use manufacturer supported software and firmware. Critical security shall be fully tested and installed immediately upon release from the manufacturer. Exceptions to this requirement shall be submitted to the CA DOJ and reported on at the CAC meetings.
1.10 SYSTEM DISCIPLINE/APPEAL PROCESS

Pursuant to CG 15154, the CLETS Advisory Committee CA DOJ is responsible for overseeing system discipline with the assistance of the CAC. Messages/transactions processed through the CLETS network shall be subject to random sampling by the CLETS Advisory Committee CA DOJ, or its designee(s), for validity of content and conformity with the CLETS rules, regulations, policies and procedures.

1.10.1 System Misuse

A. Violation of the CLETS rules, regulations, policies practices, and procedures shall be investigated by the CLETS Executive Secretary agency head or his/her designee and reported to the CA DOJ. Allegations of misuse will be handled as follows:

The agency head or his/her designee shall investigate the incident of system abuse by reviewing its internal processes and documentation. In the event the agency head requires assistance from the CA DOJ in conducting a journal search of the CLETS transactions, a written request on agency letterhead, signed by a supervisor or agency head, shall be submitted to the CA DOJ. Any information as a result of the journal search will be provided to the agency head in writing. The agency head shall return an assessment of the investigation and statement of corrective action to the CA DOJ.

1. A written report will be provided to the involved agency.

2. A written explanation and statement of corrective action shall be submitted to the CLETS Executive Secretary by the agency head.

3. If the reported explanation and corrective actions resolve the problem, the investigation and results will be reported to the CLETS Advisory Committee CAC by the CLETS Executive Secretary CA DOJ.

4. If the reported explanation and corrective actions do not resolve the problem to the satisfaction of the CLETS Executive Secretary, CA DOJ, the head of the agency may be requested to appear before the CLETS Advisory Committee CAC to explain the incident.

5. Unresolved incidents shall be presented to the CLETS Advisory Committee CAC by the CLETS Executive Secretary with a
recommendation. The CLETS Advisory Committee CAC will decide on recommend a course of action or sanction to apply. The CLETS Executive Secretary CA DOJ will issue a letter formally notifying the agency of the decision.

B. In the event of A a violation of law (政府或penal code) or CLETS rules, regulations, or policies, practices, and procedures may result in system misuse, any of the following sanctions, dependent upon the total circumstances of the incident: the CA DOJ with a recommendation from the CAC will take appropriate action such as:

1. Letter of censure;
2. Suspension of service - This may be for varying lengths of time and/or may include suspension for specified database or other system services; and/or
3. Removal of the CLETS service.

C. Incidents or events brought to the CLETS Advisory Committee under the conditions of Sections 1.10.1.A. 1-4 shall be brought to the attention of the agency head as soon as practical.

1. In the event a hearing the agency is scheduled to report to the CAC under the provisions of PPP Section 1.10.1.A.5, the agency head shall have a minimum of two weeks notice prior to the meeting. All pertinent information shall be made available to the agency head to assist the agency in preparing to address the issue.

2. If a sanction is imposed recommended by the CLETS Advisory Committee CAC, the effective date of the action shall be ten working days. The ten day notice can be waived if extraordinary circumstances exist.

3. If the agency head chooses to appeal the action, the request for review or reconsideration shall be forwarded to the Attorney General within 10 working days from the date of the action. If no such request is received within that time frame, the action shall be considered final.

D. All CLETS subscribing agencies shall submit a report to the CLETS Executive Secretary CA DOJ on the number of investigations performed related to the CLETS misuse, and any disciplinary action taken. This report will be submitted by February 1 of each year for the
preceding calendar year. This information will be submitted on the "CLETS Misuse Investigation Reporting Form" (reference Exhibit J).

1.10.2 Discontinuance of the CLETS Service

The California Department of Justice CA DOJ or the subscriber may, upon 30 days written notice, discontinue service.